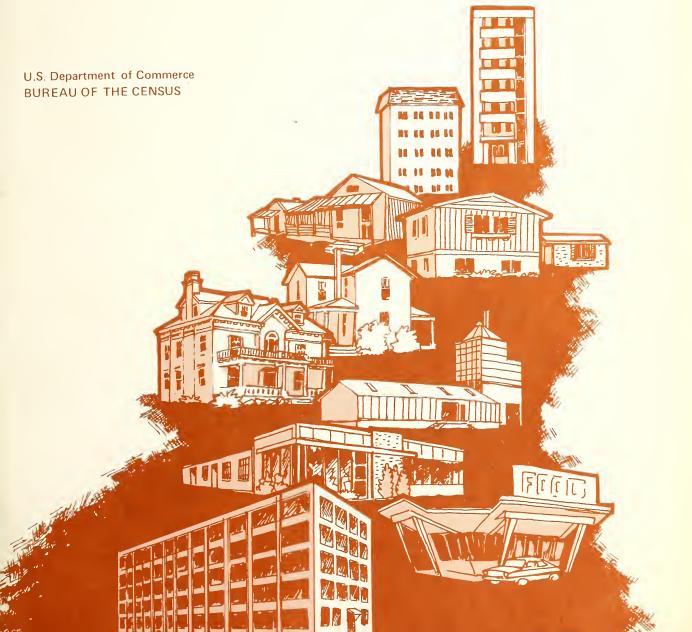
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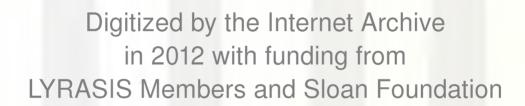
State and Local Ratio Studies, Property Tax Assessment, and Transfer Taxes

State and Local Government

Special Studies No. 99







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This study reports on what State and various local governments do in order to discover actual assessment levels and the uniformity exhibited by individual assessed values. The activity involved is called an assessment ratio study. It is a systematic attempt, undertaken within the requirements of statistical principles, to compare the assessed values of individual properties with the actual worth of those properties in the market, as evidenced by bona fide measurable sales, or by professional appraisals.

A ratio study occurs because the government conducting it needs to know for some reason, what the assessed values represent in terms of a common level, market value. It may be that the tax base is the means through which State aid is apportioned. It may instead be a need to correct inequitable assessments, individually or as part of a jurisdictionwide reassessment.

The need, in any case, exists only because it has not been common for the assessing process, by itself, to yield a uniform set of values at the statutory level. That assessing process and its environment receive attention below, as a necessary preface to what our survey revealed.

THE PRESENT ASSESSING ENVIRONMENT

Property taxes now and tomorrow

Assessing is the measurement function necessary for property taxation, still a mainstay for local governments. In calendar 1979, State and local property taxes accounted for \$65.5 billion, or 31 percent of all tax revenue, as table A indicates. The portion comprising State property taxes is very small, just under \$2.7 billion in 1979, or 2 percent of all State tax revenue. Local property taxes, on the other hand, remain substantial, despite

Proposition 13, and despite the continuing growth of intergovernmental revenue in local treasuries. Local property taxes increased by 31 percent in 5 years to \$63 billion in 1979, less than the 48 percent increase registered between 1969 and 1974, but still comprising more than three-fourths of all local tax revenue. In proportionate terms, the 1979 local yield reflected a decline of 8 points from an 86 percent share of local taxes 10 years earlier. Over the same period State and local property taxes together increased by 95 percent but decreased proportionally from 41 percent to 31 percent of all taxes.

Thus, property taxes remain important, but in a decidedly changed structural pattern, now likely to be characterized by trilevel participation. In fiscal 1969 local governments obtained 85 percent of tax revenue, or 41 percent of all general revenue, from property taxes. Another 36 percent of general revenue came from intergovernmental, largely State, sources. Ten years later the intergovernmental share had increased to 45 percent, while property taxes accounted for only 30 percent of general revenue. Moreover, direct Federal fiscal aid to local governments, which had been only 3 percent of general revenue, climbed to a tenth of the total in fiscal 1979. Details of the new fiscal land-scape are apparent in table B.

State assistance to localities is dual in nature. Direct financial participation coexists with State-provided technical service and supervision. So it is with assessment ratio studies, now a regular activity in 42 States, plus the District of Columbia. Though Puerto Rico does not presently conduct ratio studies on a regular basis, legislation there, when fully implemented, would make possible the assembly of the necessary sales data for these studies. The Territory of the U.S. Virgin Islands has been conducting informal ratio studies for approximately5years. Its current effort, dealing with sales for a 3-year period, incorporates the use of computers for the first time.

Table A. Tax Revenue, State and Local Governments, Calendar Years 1969, 1974, and 1979

(Amounts in millions of dollars)

	State and local governments			State governments only			Local governments only		
Item	1969	1974	1979	1969	1974	1979	1969	1974	1979
Total, all tax revenue	82,826	135,457	211,273	45,059	77,398	130,329	37,767	58,059	80,944
Property taxes only	33,556 40.5	49,426 36.5	65,546 31.0	1,073 2.4	1,366 1.8	2,670 2.0	32,483 86.0	48,060 82.8	62,876 77.7

Source: Adapted from material compiled for *Quarterly Summary of State and Local Tax Revenue*, issues covering October-December 1969 (GT69, No. 4, March 1970), October-December 1974 (GT74, No. 4, April 1975), and October-December 1979 (GT79, No. 4, April 1980), U.S. Department of Commerce, Bureau of the Census, Washington, D.C.

Table B. Revenue Relationships, State and Local Governments: 1968-69 and 1978-79

(Amounts in millions of dollars)

	State and local governments			State governments only			Local governments only					
Item	1968	-69	1978	-79	1968	-69	1978	-79	1968	-69	1978	-79
	Amount	Per- cent	Amount	Per- cent	Amount	Per- cent	Amount	Per- cent	Amount	Per- cent	Amount	Per- cent
Total general revenue	114,550	100.0	343,327	100.0	67,312	100.0	208,037	100.0	71,943	100.0	211,887	100.0
Intergovernmental revenue From U.S. Government From State governments From local governments	19,153 19,153 — —	16.7 16.7 —	75,144 75,144 —	21.9 21.9 —	17,775 16,907 — 868	26.4 25.1 — 1.3	57,077 54,542 — 2,535	27.4 26.2 — 1.2	26,082 2,245 23,837	36.3 3.1 33.1 —	94,663 20,602 74,062	44.7 9.7 35.0
Tax revenue: Total	76,712 30,673	67.0 26.8	205,556 64,930	59.9 18.9	41,931 981	62.3 1.5	124,962 2,490	60.1 1.2	34,781 29,692	48.3 41.3	80,594 62,440	38.0 29.5

Note: Duplicative transactions between levels of government are excluded.

Source: Adapted from material in *Governmental Finances in 1968-69*, GF69, No. 5, September 1970, and *Preliminary Data on State and Local Government Finances in 1978-79*, GF79, No. 5P, August 1980, U.S. Department of Commerce, Bureau of the Census, Washington, D.C.

Assessing: fundamentals and functionaries

In its essence, assessing is officially valuing property for purposes of taxation. Because it is necessarily comprehensive, in that all taxable property must be valued, the assessing function implies at least three-fold activity: discovery of all taxable property, regardless of the effort required to find it; listing, or systematically accounting for all taxable property in some written form; and valuation, or officially expressing in money the worth of each taxable property, usually in terms of its "highest and best use," as of the date and at the value level prescribed by State law. That level is market value or a specified percentage thereof in 37 States. In 11 others, State law specifies, statewide or for jurisdictions affected, two or more classes, each of which is subject to assessment at a separately specified percentage of market value. The District of Columbia. Massachusetts, and West Virginia provide one value level, and classify by rate instead.

Reference to legal standards based fundamentally on a common denominator, market value, suggests that State law prescribes uniformity among *all* assessed values, or only such departures from uniformity as legal classification provides. The implicit suggestion is important, for actual uniformity among all individual values is a critical prerequisite to use of such values as the basis for directly calculating either individual tax burdens or jurisdictionwide entitlements to State aid allotments related to assessed value.

Because de facto assessed values, however, may or may not reflect the value levels prescribed by State law, ratio studies have come into use as the means through which a governmental agency, or some other entity, can draw an informed conclusion

about how de facto assessed values, individually or in the aggregate, relate to the prescribed level or levels.

Conclusions about aggregates are necessary for State officials who distribute State aid on the basis of relative property-measured wealth among counties, cities, and towns. If that basis is not expressed in terms of a common level for all aided jurisdictions, it can hardly serve as an equitable criterion. Thus, counties A, B, and C, with sales price-oriented assessment levels of 60 percent, 30 percent, and 20 percent, respectively, can equitably receive assessed value-based, proportionately equal shares of a State support grant only if their respective assessed value aggregates are converted to a common level of value. That conversion is the equalization process that ratio studies make possible.

The same sort of equalizing process applied to differences among individual assessed values is usually called assessment review. An example is the situation where houses X and Y, each recently sold for \$100,000, are discovered to have assessed values of \$30,000 and \$60,000, respectively, in a county where the legal standard is full market value. Each house is underassessed, but not uniformly so. Other things being equal, house Y has a tax bill twice that of house X, for no good reason. In any review, the assessed value of house Y should be reduced, or the assessed value of house X increased, or perhaps both changes should occur. What actually happens may well hinge on whether the county conducts ratio studies itself, or uses county-related results of the State's ratio study. Either alternative depends, even more basically, on whether results of ratio studies are in fact available to the appeals process. If they are not, an aggrieved taxpayer will need to present externally assembled evidence showing the same inequitable situation. Just citing the legal standard will probably not suffice for relief, since each house has an assessed value that is too low by that criterion.

⁻Represents zero or rounds to zero.

¹ See appendices A, B, and C.

The official who performs the assessing function is, in many States, known as the "assessor," though several titles now describe the job, which is also variable as to appointment or election. In Washington, D.C., overall responsibility lies with the Director of Finance and Revenue, an appointee of the Mayor. Florida a few years ago adopted the title "property appraiser" for each county assessor, an elected official. Illinois has assessors in some townships and counties, supervisors of assessment in others. Kentucky calls each county assessor a "property valuation administrator," an appointed official.

In Maryland, where the State administers the function, a supervisor of assessments is appointed for each county. Montana also has State administration, with each elected county assessor an agent of the State. Ohio, on the other hand, places the responsibility in each county with the "county auditor," also an elected official. In Vermont the assessor is the "lister," an official of the town government.

County assessors are elected in Texas, but each also performs the tax collecting function and is known as "assessor-collector." That State, incidentally, has a profusion of assessors. Each independent school district assessor and city assessor administers a jurisdiction that overlaps territory in one or more counties. In some situations the same person by contract performs the function in the school district and city. Each taxable property in Texas is likely to have three separate assessed values, each at a different value level. The beginnings of organizational change are now in place, however, under 1979 legislation, to be fully implemented by January 1, 1982, establishing an "appraisal district" in each county and coterminous with it. Each taxing unit within all or part of the county, including the county government itself may, by its own vote, elect to have the appraisal district perform the appraisal function for ad valorem tax purposes. Implementation of the new law remains an imponderable at this time.

Whatever the title of the official may be, the basic assessing unit is called the *primary assessing jurisdiction*. This is defined as one of the contiguous territories (counties, or other equivalent units) which together occupy the entire area of the State, with each of such units having initial responsibility for determining the tax base for general property taxes levied by local governments and, where applicable, by the State government. In 1979 there were 13,439 such jurisdictions, as shown by State in table 1. The number has declined during the last 40 years, as table C makes evident. Maryland and Montana are shown in table 1 as having one jurisdiction each, since administration is statewide.² The same is still true for Hawaii, though in that

State assessing becomes a county function, effective July 1, 1981 3

Table C. Number of Primary Assessing Jurisdictions, by Type of Government Years Indicated

Type of government	1940¹	1965¹	1974¹	1979¹
All types	26,304	14,496	13,516	13,439
Counties ²	1,956 4,313 17,625 2,410	2,512 2,028 9,953 3	2,555 1,968 8,991 2	2,473 1,829 9,133 4

¹ Source for 1940 data (48 States): Assessment Organization and Personnel, National (now International) Association of Assessing Officers, Chicago, Illinois, August 1941, page 38.

Source for 1965 data: *Primary Assessing Areas for Local Property Taxation*, State and Local Government Special Study No. 50, U.S. Department of Commerce, Bureau of the Census, Washington, D.C., April 1966, page 6.

Source for 1974 data: State and Local Ratio Studies and Property Assessment, State and Local Government Special Studies, No. 72, U.S. Department of Commerce, Bureau of the Census, Washington, D.C., August 1975, table B, page 3.

Source for 1979 data: Table 1.

² Includes county-equivalent cities, or city-county consolidations; parishes in Louisiana; boroughs in Alaska (1965, 1974, and 1979).

³ Includes city-equivalent towns, villages, and boroughs, as in Connecticut, New Jersey, North Dakota, South Dakota, and Wisconsin.

Includes towns in New England States.

⁵ For 1940 includes 859 city wards; 439 school and civil districts; 1,112 unorganized areas.

Note that primary assessing jurisdictions are those with initial responsibility for the assessing function. A summary under this definition thus includes, in the States affected, individual jurisdictions subject to a degree of supervision and/or equalization at the county level, for the determination of assessed values subject to county taxes. This latter objective, county-usable assessed values, conditions the classification of jurisdictions used by the Bureau of the Census for the taxable property values survey it conducts quinquennially for each Census of Governments.

For the 1977 edition, the Bureau concluded that there were 7,805 jurisdictions with responsibility for producing assessed values usable at the county (or county equivalent) level for general property taxation.⁴ They include *all* of the primary assessing jurisdictions cited above and detailed in table 1, and can be classified into three predominant types:

1) County assessing system (type CO): In this system, the county assessor (or corresponding official for an area otherwise

² This is a change in reporting method from that used in 1975, and in 1977 for volume 2 of the 1977 Census of Governments. See that volume (detailed citation in footnote 4), and also *State and Local Ratio Studies and Property Assessment*, GSS No. 72, U.S. Department of Commerce, Bureau of the Census, Washington, D.C., August 1975, pages 2, 3, and 19.

³ Hawaii has three counties (Hawaii, Kauai, and Maui), one city-county (Honolulu), and a fifth jurisdiction, Kalawao, which is entirely a State responsibility. Kalawao has a State administered treatment center for those afflicted with Hansen's disease.

⁴ See *Taxable Property Values and Assessment/Sales Price Ratios*, Volume 2, 1977 Census of Governments, U.S. Department of Commerce, Bureau of the Census, November 1978, page 13.

designated but performing county functions) exercises initial official responsibility for determining the assessed value of all taxable property. Thirty-one States and the District of Columbia use this system exclusively. The assessing official attains the job by election in some places, by appointment in others.

There are additionally six States where the above CO type applies only as parenthetically indicated. The States include New York (application in New York City, Nassau and Tompkins Counties); Illinois (19 of 102 counties); Iowa (99 counties, minus areas assessed by 19 city assessors); Missouri (91 of the State's 114 counties); Pennsylvania (a minority of counties); and South Carolina (a majority of counties).

- 2) Township-municipal-county system (type TMC): Here a township or municipal assessor, often elected, exercises initial responsibility for determining the assessed value of each taxable property. A frequently associated feature is some degree of supervisory or equalizing activity at the county and/or State level, though in certain places the original municipal assessment becomes the official value, subject to change only within the appeals process. The TMC structure prevails throughout Indiana, Kansas, Minnesota, New Jersey, and North Dakota. In addition, it exists in those parts of Illinois, Iowa, Missouri, New York, Pennsylvania, and South Carolina not within the above CO classification.
- 3) Township-municipal system (type TM): Within this system township or municipal assessors, elected or appointed, have the initial assessing responsibility, with no equalizing or supervisory involvement by county government. TM assessing occurs in the six New England States (Connecticut, Maine, Massachusetts, New Hampshire, Rhode Island, and Vermont), and also in Michigan and Wisconsin.

It is noted also that primary assessing jurisdictions still may coexist, in relatively few States, with municipal, school district, or other assessing areas which partially overlap them. An *overlapping assessing jurisdiction* is a local government unit whose assessing official determines the value of each taxable property for that local unit's purposes, without reference to the assessed value determined for the same property for purposes of the primary assessing jurisdiction within which the subject property is also located. Thus, in a situation where a city assessor produces assessed values used by the city and also by the county, for city-located parcels within it, there would be no overlapping assessing jurisdictions.

Forty years ago there were 6,300 overlapping jurisdictions in 22 States. The number of States has dwindled to a relative few, notably Texas. Other States where overlapping jurisdictions are believed still to exist include Mississippi, Missouri (Kansas City and Jefferson City), Pennsylvania, and Tennessee. Though the particular status of the jurisdiction as primary or overlapping does not determine assessment quality, the inherent redundancy of the latter type presages its eventual demise.

Equity's conflict with simplicity

As noted earlier, one aim of those who conduct assessment ratio studies is to achieve the uniformity intended for an ad valorem base, at least to the extent needed to implement evenhanded use of the particular base involved. A State dispensing aid to counties on the basis of countywide assessed value aggregates requires, as a minimum, uniformity among the respective aggregates. Similarly, a conscientious assessor, anxious to discover individual relationships between market values and individual assessed values within parts of the county or among particular use categories of property, requires not only an aggregate ratio as an indicator of the de facto jurisdiction level, but individual ratios as well, as indicators of de facto levels applicable to individual properties or groups of properties, Indeed. these are not enough, since the assessor also requires measures of dispersion, in order to make judgments about how widely individual ratios scatter or deviate from the mean or median ratio for the group involved.

Obviously, the underlying assumption has been that uniformity necessarily conditions any equitable use of the base, whether used for determination of individual tax burdens or aid entitlements. It remains valid, but nowadays more as point of departure rather than for its own sake. Today, in something of a resurgence of classified property taxation, kinds of property are, in 11 States, deemed sufficiently distinctive to warrant assessment, not at one common level but at respectively different specified levels. At the same time, uniform values, even for a single kind of property, the familiar single-family residence, apparently do not "measure up" well enough as tax burden apportionment criteria. Today taxpayers in the same town, who own properties identical in market value and in assessed value, are likely to pay identical property taxes only if they also essentially duplicate each other in age, annual income status, particular use of the property, and (at least in California and Idaho) time of acquisition of the property involved. As for periodic changes in property, value enhancing or diminishing or not, they may or may not emerge in revised assessments, depending on how their timing or magnitude collide with prevailing "limits" legislation.

Credit the uneven dynamics of inflation, or more sophisticated dissection of market value, or as likely, the precise opposite, but property assessment and taxation today comprise a quest for equity that could perhaps be more just, but hardly more complex.

Ratio study sources

Because the need to know magnitude and composition of the value base persists, despite changes in property tax administration, governments at all levels continue to conduct assessment ratio studies. A similar "need to know" motivates interested individuals and groups in the private sector. These latter now include not only those academicians concerned with tax and overall economic policy analysis but also the fraternity of legal

and other specialists appealing assessments in a framework of new legislation and heightened sensitivity to the size of property tax bills.

The only such study which is national in scope constitutes a major phase of the taxable property values survey, carried out quinquennially by the Bureau of the Census as part of each Census of Governments, completed for each year ending in "2" and "7." The survey for the 1982 Census of Governments includes the following activity elements:

- 1) A canvass of appropriate officials in each State and the District of Columbia to obtain values officially assessed, as of the 1981 valuation date, of property subject to local general property taxation within each assessing jurisdiction in the State.
- 2) Enumeration, on a sample basis, from public records in local recording and assessing offices of approximately 2,100 counties (or equivalent units), of about 250,000 real property sales occurring during a 6-month period of 1981, to obtain data for calculation of statewide and local assessment-sales price ratios, and of dispersion coefficients within local assessing jurisdictions.
- 3) Calculation of effective property tax rates (amount of tax bill as a percentage of sales price) for each city of 50,000 or more, and the balance of its surrounding county.
- 4) Enumeration, on a sample basis, of about 1.5 million individual assessed values, to obtain data for estimation of assessed values and numbers of parcels within seven use categories.

Because the Bureau's ratio study is nationwide in coverage, it affords a natural basis for interstate and other interjurisdictional comparisons.

As suggested earlier, State governments conduct ratio studies for two major reasons. The first is achievement of equalization among local jurisdictions, via property values on a common level, as a condition for State aid apportionment. The second relates to improved assessment administration as a means for more equitable property taxation. Ratio study results provide the empirical basis for State corrective action to bring about more uniform assessed values among and within local assessing jurisdictions. Though persuasion and cooperative consultation often suffice for the implementation of State action, some statutes authorize punitive measures in particular circumstances. A State may, for example, withhold necessary certification for an assessment roll deemed to reflect too low a value level.

For their part, local governments view ratio studies primarily as a management tool. Findings applicable to particular neighborhoods or property use categories become the basis for the assessor's decision to establish priorities for reassessment effort, or simply for ongoing appraisal review. Some assessors contacted for this report view ratio studies as a "continuous" operation made possible by computerization. In such an en-

vironment, sales and assessment data are entered into the data base daily. Results become available almost immediately, to satisfy the particular need for accurate value level readings that the circumstances require.

Ratio studies and contemporary property tax administration

Like any methodological tool, assessment ratio studies serve a purpose or give way to something that works better. Purpose in turn reflects influences over time. In property tax administration today five influences bear heavily on ratio study design and execution. They are: Technology, professional assessing, statistical principles, timing, and policy options and alternatives.

The influence of technology is immediately apparent. It has become unrealistic, for example, to think of ratio studies in other than computer environments. This is progress interlaced with peril, however, since computerization tends to thrive where there is emphasis on things difficult to introduce. Examples are interechelon policy execution and multiagency use of facilities. Both involve cooperation among State and local officials, a ratio study prerequisite stressed in survey responses.

The same technology conditions valuation in an increasing number of assessing jurisdictions, at least with respect to residential property. This leads directly to the second influence, professional assessing. Diversity persists. Some assessors are professional appraisers, but there remain many who carry out the job as a sideline. Across that spectrum, however, the important point is the likelihood of equitable assessing in any given instance, by any incumbent. Thus, a combination of relatively simple properties, public concern and widely disseminated State ratio study findings may well contribute to more uniform assessed values by part-time assessors working within less technically advanced organizational structures.

More sophisticated hallmarks of professional assessing characterize more populous places. These include professionally designated incumbents,⁵ and the use of necessarily computer-assisted multiple regression analysis in (primarily residential) property valuation. Finally, they include the use, probably computer-related, of an efficient system of tax maps, increasingly likely to feature a variant of computer-assisted geocoding to make possible unique land parcel identifiers.

Some things remain crucial. This is especially true of the third influence, statistical principles. If the universe of sales cannot be used, the sample selected must be representative. Data classifications should stem from reasonable dissections of universe content. Similarly, calculation of measures of central tendency and dispersion coefficients necessarily follow definitional formulae. In this connection, the coefficient of intra-area

⁵ E.g., certified assessment evaluator (CAE), a designation awarded by the International Association of Assessing Officers, and member of the appraisal institute (MAI), a designation awarded by the American Institute of Real Estate Appraisers.

dispersion is still regarded as the most widely used measure. This reflects its compatibility, as a nonparametric statistic, with the typically nonnormal distribution of assessment-sales price ratios.

The time influence can be crucial, since property values have been increasing by substantial percentages annually. More than ever, the task of keeping assessed values current implies the need for frequent assessment review. An assessed value has application to a particular date, the valuation date commonly specified in statutes. This value is compared with the price at which the subject property sold, usually at a time subsequent to the valuation date and within the survey period (often 1 year). If sales prices change rapidly, sales early in the survey period will give rise to ratios very different from those likely later in the period.

Time also accounts for differences between the assessor and the market, in respective value estimates for the property. The others are, first, differences in how assessor and market evaluate identical value components, and second, differences between value components considered by the assessor and those considered by the market.

It is assumed that the assessed value as of the valuation date immediately preceding the sale will incorporate value components prescribed, directly or by implication, in applicable statutes. These will also be the value components in the market, unless statutes call for stated levels of full value, or values based on a specified existing use (e.g., open space), instead of highest and best use.

Consequently, ratios ranging down from 100 percent become governing statutory standards against which ratios expressing relationships applicable for individual enumerated sales can be compared. Ratios below the standard will indicate things considered of value by the market but not by the assessor. For ratios above the standard, the opposite is true.

For many State studies, and local studies as well, authorities use assessed values as of the valuation date immediately preceding sale. In some studies, however, at both State and local levels, the valuation date for the assessed values used precedes some sales and follows other sales, or is immediately subsequent to all sales.

Any use of assessed values as of a valuation date subsequent to the sale raises the possibility that the sale itself may have stimulated "corrective" action by the assessor. If such action is limited to sold properties, without concurrent review of other assessments in the involved category, uniformity in treatment of taxpayers is jeopardized. The preferred course of action today, many authorities believe, is to use sales that have occurred as near as possible to the valuation date, either before or after.

In any event, policy itself becomes a basic influence on ratio study execution. As more frequent, more comprehensive value estimation becomes feasible, policy makers condition decisions on completed findings, or test decisions by reference to prospec-

tive findings. Given computerization, some kind of annual review of each property becomes possible, even in jurisdictions with more than 100,000 parcels. In consequence, data become instantly available on value levels among counties, or among neighborhoods in a single county. To the extent that assessment cycles⁶ become annual, sales-assessment relationships, or ratios, become a continuous operation.

This report presents findings from a questionnaire survey conducted among officials in all the States, the District of Columbia, the Commonwealth of Puerto Rico, and the Territory of the U.S. Virgin Islands, who have responsibilities involving local assessment administration, and also among assessing officials in selected local jurisdictions around the country.

Findings applicable to States appear in tables 2 through 9. Those relating to local governments appear in tables 10 through 16. Tables 17 and 18 contain data, also based on responses to the questionnaire survey, on transfer taxes and recordation requirements existing in 37 States, and in certain local jurisdictions.

STATE RATIO STUDIES

General features

Forty-five States have indicated at least an intent to conduct ratio studies, in most instances on a regular basis, as table 2 demonstrates. California began the studies in 1880, gave them up in 1909, began an annual series in 1955, and now has discontinued them again, in the wake of Proposition 13.⁷ The latter has rendered ratio studies meaningless since, in effect, every change in ownership triggers a reassessment, "ready or not." Ratio studies in California have given way to prospective "relative conformity" studies, which will measure how well assessed values conform to the law, now prescribing acquisition value and limited possible annual value accretion as assessment standards.

Among other States, Colorado has not been able to maintain its annual frequency since 1976, and Indiana accomplished its reassessment without doing the ratio study planned for 1980.

Thirty-four of the 45 States carry out ratio studies annually. Five years ago 28 out of 36 responding States so reported. Ohio completes a study every 6 months. Arizona has stepped up the pace, changing from semiannual frequency five years ago to

[&]quot;An assessment cycle is the time period during which the assessing official responsible is expected to reassess, or review in detail (with or without physical inspection), each taxable property in the jurisdiction.

⁷Basically Proposition 13, approved June 8, 1978, changed Article XIII-A of the California constitution, so that assessed value is now 25 percent of full cash value as of lien (valuation) date in 1975, or on subsequent date when property is purchased, newly constructed, or the subject of a change in ownership (such change as defined in the law). For each lien date after that conditioning establishment of 'base year value,' full cash value shall reflect percentage change in cost of living, but only to an extent that limits any annual increase to no more than 2 percent of full cash value on preceding lien date.

three times a year in 1979. Florida, which uses unverified sales in its annual studies, nevertheless resorts to sales price verification plus appraisals for each quadrennial effort, the results of which are published.

Frequency does not necessarily define the sales accumulation period. Twenty-five States accumulate sales occurring over a stated one-year period. Among the 34 States which conduct ratio studies annually, however, only 21 use 1-year sales accumulation periods. The other 13 States select sales occurring over other time spans, as follows:

3, 8, 13, 24 and 30 months: One State each

6 months: Two States 3 years: Three States 5 years: Two States Various: One State

In apparent response to "full disclosure" pressures, 29 States now publish ratio study results, and another 13 States make the findings available through some means short of publication. The corresponding survey for 1974 revealed that only 26 States published ratio study reports, and only seven additional States labeled the findings as "available." A decade ago, in 1969, there was publication of ratio study results in 30 States.

Costs

Findings suggest generally that States spend more money on assessment ratio studies now than they did five and ten years ago, though the evidence is somewhat mixed, as table D indicates. Between 1974 and 1979, among States reporting costs in both years, 10 States showed increases in amounts spent for ratio studies, but seven apparently cut such expenditures. One State (Vermont) reported the same amount each time.

An indication of practices over the decade becomes evident from responses of the 24 States which provided costs for 1969 and 1979. Sixteen of these States spent at least twice as much for ratio studies in 1979 as they did 10 years earlier. Such increases can be regarded as substantial despite implicit inflationary influence on costs, since improvements in the "state of the art" since 1969 would reasonably imply relatively greater effectiveness, more economically achieved, for present day studies.

The range evident in costs reported by the various States is vast. For 1979 it extends from \$9,000 in West Virginia to \$6 million in New York. Some of this variation stems from differences in size of the realty inventory. West Virginia, for example, has about 1 million parcels, while New York's total approximates 4.5 million. It should also be noted that States vary in

Table D. Amounts Reported by States as Identifiable Expenditures for Assessment Ratio Studies, Years Indicated

(Amounts in thousands of dollars)

State	1969	1974	1979	State	1969	1974	1979
Alabama	(X)	(X)	80	Montana	25	50	65
Alaska	25	45	(NA)	Niebraska	10	(NA)	10
Arizona	(X)	(NA)	17	Nevada	37	19	18
Arkansas	200	470	(NA)	New Hampshire	18	(NA)	47
California	1,250	1,839	(X)	New Jersey	300	(NA)	53
Colorado	20	70	, 60	New Mexico	(X)	(X)	(NA)
Connecticut	(NA)	(NA)	(NA)	New York	² 3,000	² 5,500	² 6,000
Florida	(X)	900	(NA)	North Dakota	25	(NA)	(NA)
Georgia	200	325	300	Ohio	125	38	462
Hawaii	20	(NA)	25	Oklahoma	6	(X)	120
Idaho	12	90	98	Oregon	30	(NA)	140
Illinois	(NA)	30	160	Pennsylvania	412	625	847
Indiana	30	(X)	(NA)	Rhode Island	(NA)	(NA)	(NA)
Iowa	12	100	55	South Carolina	(NA)	(X)	(NA)
Kansas	18	(NA)	(NA)	South Dakota	(NA)	5	15
Kentucky	50	50	23	Tennessee	(NA)	(X)	100
Louisiana	(X)	· (X)	(NA)	Texas	(X)	(X)	1,800
Maine	(NA)	(NA)	250	Utah	(NA)	20	50
Maryland	75	55	31	Vermont	150	³ 300	300
Massachusetts	125-150	(NA)	300	Virginia	(NA)	(NA)	(NA)
Michigan	150	(NA)	(NA)	Washington	100	525	750
Minnesota	125	235	490	West Virginia	2	(NA)	9
Missouri	60	(X)	626	Wisconsin	55	300	50

NA Not available.

X Not applicable, or did not report.

¹ Amount actually spent in 1976.

² Specifically identified as cost over a 2-year period.

³ Specifically identified as cost over an 18-month period.

how they treat individual cost components or possible cost components. In State A the initial assembly of sales by county assessors and recorders, and subsequent transmission to the State, may not be separately identified State costs. State B, on the other hand, may assemble sales data directly via transfer tax declarations sent to the department of revenue. Here the cost to the State of such assembly is likely to be known and specifically identified.

In sum, data on costs of State ratio studies invite great caution by any user. Recommended procedure for the interested analyst is direct contact with concerned officials of each State study arousing interest. Only in this way can sufficient details of time, scope, and magnitude be obtained.

Types of ratios derived

Tables 3, 4, and 5 contain information showing data arrayed according to reported underlying status, i.e., the designation of ratios by respondents as "officially found" or "unofficially calculated." Though much flexibility necessarily attaches to such terms, this report identifies as "officially found" those ratios computed to satisfy prescribed requirements such as publication, an aid apportionment, or other goals not necessarily associated only with internal analysis. Ratios are described as unofficially calculated when their derivation is likely to be for an internal managerial purpose (such as work planning), but is not specifically required.

As in 1975, respondents in a preponderance of States classified ratios as "officially found," whether the frame of reference involved was jurisdiction, intra-area location, or property use category. The summary of results for 1974 and 1979, shown in table E, reveals only one specified category (all realty as one group) where the ascribed "official" status apparently diminished during the 5-year period.

Official status for assessment ratios can emanate from statutory directives, administrative regulations, or reasonable interpretation of generally phrased statutory assignments of responsibility.

Kansas and Nevada exemplify statutory specifics. In Kansas, the director of property valuation each year "shall determine, as nearly as possible, the sale price of each tract or piece of real estate and the ratio of the assessed valuation to the sale price..." The director then arrives at the average ratio for, respectively, urban realty, rural realty, and "each classification of property and for all classes combined in each county." The director's annual report, "published as required" includes county "ratios of urban...and rural real estate" and other classifications of property.*

Nevada statutes clothe that State's Department of Taxation⁹ with some explicit assignments. Not later than May 1, each year,

for each county, the department determines, for each category of property, the ratio of assessed value to "full cash value," and the ratio of assessed value to assessed value of property in the corresponding category in other counties. The department also publishes and certifies the associated county aggregate ratios.

Table E. Indicated Status of Ratios for Selected Classifications, by Numbers of States: 1974 and 1979

Classification	Officially found		Unofficially calculated	
	1974	1979	1974	1979
Jurisdictions: State Counties Municipalities School districts Townships	13 26 19 7	23 34 20 9	6 3 4 1	4 1 1
Area locations: Urban, entire area. Neighborhoods. Suburban. Rural	12 5 4 11	14 6 5 13	1 1 1	4 2 3 4
Property use categories: Real property: All reality, as one group Residential, all Single-family. Multifamily Commercial Industrial Agricultural Vacant land. Timberland Mineral rights. Other Personalty Public utilities.	15 22 16 16 25 21 24 18 5 2 6 6	12 35 26 22 31 26 28 24 11 3 6 6	1 2 4 4 4 3 5 3 3 - 3 2	5 3 3 1 5 4 2 2 2

Represents zero or rounds to zero.

In order to be able to make such determinations, the department conducts ratio studies in nine counties one year and eight counties the next, on an alternating basis. Formulas and procedures used "must include a random sampling of property and sales and the use of the mean, median, standard deviation, and other statistical criteria that will indicate an accurate ratio of full cash value to assessed value and an accurate measure of assessment equality." The formulas and procedures are those mandated for use by the county assessors. Administrative regulations provide directions for discounting median ratios to reflect the appropriate year of the 5-year assessment cycle involved, and to specify the corrective action available against any county with a coefficient of dispersion higher than 25 or a standard deviation higher than 20.11

In Iowa, statutes give assignments to the director of revenue in terms just as unequivocal but somewhat more general. The

^{*} Kansas Statutes Annotated, Section 79-1437.

⁹ Head of the department is the seven-member Nevada Tax Commission. Chief administrative officer is an executive officer, appointed by the Governor. Nevada Revised Statutes, Section 361.120.

¹⁰ Nevada Revised Statutes, Section 361.333.

¹¹Property Tax Regulation 12, Nevada Department of Taxation, Carson City, January 10, 1977.

director "shall determine the degree of uniformity of valuation as between the various taxing districts..." In order to do it, the director "shall prescribe rules and regulations relating to the standards of value to be used by assessing authorities in the determination, assessment and equalization of actual value for assessment purposes of all property subject to taxation..., and such rules shall be adhered to and followed by all assessing authorities." 12

Ways in which States classify the assessment ratios their studies produce follow generally predictable patterns. Among those applicable to governmental jurisdictions, countywide ratios predominate. Thirty-four States report that they derived official county ratios in 1979, 12 more than those so responding five years ago. Official city ratios are produced in 20 States and similar township ratios in 12, both situations indicating little change during the period. Still somewhat surprising is the relatively little attention given school district ratios as such. Only nine States report their official derivation as a usual work product. This may in part reflect the sometime reality that a school district and a county or city are coterminous.

In terms of ratios for intra-area locations suburbia still occasionally pierces an otherwise urban-rural dichotomy. Seventeen States now calculate specifically urban and rural ratios, either officially or unofficially, while eight States produce results for areas designated as suburban. Illinois calculates urban ratios only.

With respect to ratios for "all realty" as a single group, only 12 States report that such figures become official results, 3 less than was the case 5 years ago. At the same time, as table E indicates, there is increasing emphasis on ratio derivation for each of the use categories in the expected category spectrum, including therein not only one family and multifamily residential, but also "few sales" types, such as commercial and industrial. More than half the States now produce ratios for each of these specified realty uses.

Characteristics and methodology

Ignoring (so far at least) the disenchantment with market value implicit in Proposition 13-type acquisition value assessments, States continue to conduct ratio studies in a framework of market value. As indicators of the latter, they still use three types: sales prices, appraisals, and combinations of the two.

A sales price is the amount, expressed in terms of money, which the transacting parties mutually agree the property in question is worth at the time of ownership transfer. In the frequent absence of anything better, it is thought to be the best indication of market value.¹³ Sales prices comprise the basic data for ratio studies in 42 States, as shown in table 6.

^{1 2} Iowa Statutes, Section 421.17-1.

An appraisal is an opinion from a specialist of the amount of money which represents market value of the property involved. Three States report use of appraisals only, as table 6 indicates. They are Indiana, Missouri, and New York. For Indiana the choice is apparently academic at the moment since the recent 6-year reassessment was completed without a ratio study. New York's exclusive reliance on appraisals represents a change from 5 years ago when both sales and appraisals were used.

Other States changing since 1974 include Arkansas and Florida, both reporting use of appraisals exclusively 5 years ago. Arkansas now supplements sales with appraisals, while Florida resorts to appraisals only for types of property infrequently sold. The latter class typically refers to commercial and industrial properties, regarding which sales may occur too seldom to support statistical inferences.

In summary, 20 States rely exclusively on sales, 22 prefer a combination of sales and appraisals, and 3 use only appraisals. Of the 22 choosing a combination, half confine the use of appraisals to property types subject to few sales.

Appraisals for ratio studies are usually the work of State appraisers, but sales data assembly is, in most cases, a cooperative effort that begins at county or municipal level, as information in table 6 demonstrates. Local recording officials furnish the transfer (sales) data, while local assessors supply assessed value and associated physical characteristics information.

Available data suggest that the common disposition now among States is to initiate some sales screening as soon as possible, the better to begin processing with a "practical quantity" rather than necessarily a universe of sales. Only 12 States reported that basic ratios included 80 percent or more of all sales occurring during the survey period. This compares with 21 States 5 years ago. Screening occurs in earnest when sales prices are verified, at least in 23 States (17 in 1974). The third stage, statistical processing, affords additional opportunity for removing questionable sales, and screening here in fact takes place in 31 States, compared with 23 five years ago.

How to accomplish verification of a sufficient number of sales prices is an imponderable subject to the availability of resources such as time, money, and personnel. Seventeen States report that they verify prices, at least in part, by in-person or telephone interviews, as table 6 indicates. For 1974, only six States so reported. A questionnaire is deemed effective by nine States, 5 less than the number so reporting 5 years ago.

The other principal verification method is use of transfer tax data. Transfer taxes (also called "documentary," "recordation," and "conveyance" taxes) are now law in 35 States (see later

¹³ Market value of property is generally regarded as the amount of money which a willing, knowledgeable buyer would in practical circumstances, pay to a willing, knowledgeable seller to acquire the property in a transaction free of duress for either.

¹⁴The appraisal is usually in writing. It incorporates attention to all factors and approaches held to be relevant to the circumstances, including what the property cost, what loss in value (depreciation) it has sustained, if any, what income it will earn, and what sales prices similar properties have commanded.

discussion), and at least 3 States require some kind of sales price documentation as part of their administration (see tables 6 and 17). Frequently an affidavit containing the sales price, or at least an unsworn declaration of such price, must accompany the deed of conveyance at time of recordation. If an affidavit is required, its qualification as a sworn statement will subject anyone signing it to penalties for perjury in the event it contains falsities. Individual State statutes also contain specific penalties for violation of applicable provisions, even where no affidavits are required.

Considerable agreement prevails among State agencies about which sales to exclude summarily, as table 7 indicates. Anything qualifying as a forced sale, for example, is not deemed an "arm's length" transaction. Forty-two States report that such sales are removed. Transfers between relatives are similarly regarded, the reasoning being that any price shown will probably differ from that likely in a sale between unrelated parties. Individual States indicate in procedural memoranda that sales involving governmental units and nonprofit private organizations may sometimes be valid value indicators. The analysis necessary to confirm this is likely to be undertaken however, only if other types of sales are insufficient for study purposes.

Nature of sample

The source data for assessment-sales price ratio studies are sales of individual parcels. There were 88.2 million parcels of locally assessed taxable realty in the United States in 1976, according to the 1977 Census of Governments.¹⁵ Twenty years earlier there were about 61 million. An estimate as of 1980, based on best available information, would place the total at 97.5 million. Some notion of the composition of the parcel inventory, for 1956, 1966 and 1976, is apparent from table F.

Sales occur at a rate that defies precision in estimating. Measurable sales for 6 months of 1976, estimated for the 1977 Census of Governments, approximate 1.86 million. On an annual basis, the volume reaches 3.7 million sales, or 4.2 percent of the total number of locally assessed taxable parcels. These are measurable sales of ordinary real property, of however, and the annual turnover may be more than twice the 6-month figure. A realistic rate may thus be closer to the 8 or 9 percent suggested by some authorities.

In any event, any State which uses only sales prices as market value indicators necessarily begins with the assumption that properties which sell, a market selected group, reveal information useful to judgments about the entire taxable realty universe.

Even if all sales are used, no more than 9 percent of the parcel inventory becomes the basis for a judgment about all of it. Sales are a sample of the parcel universe, or at least that part of it subject to market transactions.

Except for Indiana, Missouri, and New York, all States use sales, at least in part. Even in the States dependent on appraisals only, sales are important, since appraisals reflect attention to all three value approaches, one of which is assembly and analysis of market (sales) data.

Table F. United States Summary, Number of Parcels, Locally Assessed Realty, Years Indicated

	1956		1966		1970	Percentage		
Use category	Number (thousands)	Percent of total	Number (thousands)	Percent of total	Number (thousands)	Percent of total	change 1956 to 1976	
United States, total	61,158	100.0	74,832	100.0	88,194	100.0	44.2	
Acreage and farms	14,185	23.2	14,085	18.8	13,893	15.8	(2.1)	
	12,694	20.8	14,250	19.0	17,492	19.8	37.8	
Residential (nonfarm)	30,924	50.6	42,329	56.6	51,971	58.9	68.1	
	29,973	49.0	40,436	54.0	48,750	55.3	62.6	
	12,291	3.7	2,487	3.3	3,663	4.2	59.9	
Commercial Industrial Other and unallocable	1,942	3.2	2,112	2.8	3,179	3.6	63.7	
	298	0.5	376	0.5	485	0.5	62.8	
	1,067	1.7	1,679	2.2	1,175	1.3	10.1	

Note: Except for decrease shown in parentheses, 1956 to 1976 changes are increases.

Source: Censuses of Governments, for 1957, Volume 5 (as revised), 1967, Volume 2, and 1977, Volume 2.

¹⁵ Taxable Property Values and Assessment/Sales Price Ratios, op. cit., table 6, page 53.

¹⁶ Ibid., page 60.

¹⁷A measurable sale is a transfer of realty at a price reflecting the interaction of a buyer and a seller who are informed about the subject property and deal on an arm's length basis, without duress. Ordinary real property, in 1977, excluded: realty with an assessed value above an amount which, in light of the assessing area's aggregate ratio for all properties, could be presumed to have a market value in excess of approximately \$750,000; and separately assessed mineral rights and unclassifiable property.

^{1.8} See *Monitoring Foreign Ownership of U.S. Real Estate,* A Report to Congress, Volume 2, U.S. Department of Agriculture, Washington, D.C., 1979, pages 187 and 202.

[&]quot;Total commercial and industrial" includes, for California and Nevada, properties not allocable by type—principally separately assessed mineral rights.

Where fewer than all sales are used, the source data in effect represent a sample of a sample, in terms of taxable base. Appraisals supplementing sales often constitute a sample representing that portion of the taxable base (e.g., certain commercial and residential property) rarely transferred as part of a usable sale. States which use appraisals only commonly provide for coverage cycles, with appraisals carried out in a portion of local jurisdictions each year.

Whether or not properties that sell accurately represent all of those that do not is a proposition that eludes proof. It has been deemed basically reasonable because no other inference seems more reasonable. With the advent of assessment standards that condition assessments on a time and cost of acquisition in the past (e.g., Proposition 13-type), the reasonable quality of the basic assumption underlying ratio studies will encounter increasing scrutiny.

Selection criteria

The budget influences and also reflects operational choices. Asserting this neither overstates nor ignores statistical integrity. It underscores the reality that adequate resources must be available. This makes necessary careful revisions concerning the number of sales to enumerate (all, or a representative sample) and the number and type of appraisals to include.

With respect to sales, once a decision is taken to use a sample instead of all sales, a strategy for stratification is developed. Elements conditioning selection of a sale for a particular stratum may include the magnitude of the assessed value involved, the property use category, and statistical relationships between the applicable assessed value and the last previous sales price. In the alternative, strata may be determined simply within assigned assessed value ranges, with selection from each stratum on a random basis. Appraisals deemed necessary will be decided in accordance with a decision on the residual representation necessary for valid statistical use.

Individual States differ substantially in selection criteria procedures. A few examples follow.

Florida

For its 1979 "in depth" study encompassing 19 counties, the State targeted a total of 6,645 properties, in 7 property use categories, for scrutiny. The property representation was to come from verified sales if possible and appraisals if necessary (see background data in table 6). Most of the appraisals occurred in the following categories: Multifamily residential, commercial, industrial, agricultural, and otherwise unclassified "high value" realty. The number of properties in each group was the one deemed likely to produce for each group the standard deviation sought, at the 95 percent confidence level.

Idaho

In each of three use categories where appraisals were deemed necessary (commercial, agricultural, and timberland), the State

based minimum number of appraisals on a relationship with 3 percent of the estimated market value for the category.

Maryland

For its 1979 study the State relied entirely on sales for results affecting residential properties, because the latter "represent about 83 percent of the total number of assessable accounts." Residential sales provide the data base under a plan for completely computerized residential ratio studies on a continuous basis.

To supplement such sales for its 1979 study, the State carried out 650 appraisals, 500 involving commercial and industrial properties, and 150 dealing with agricultural parcels. Selections were made on the basis of proportions of the total assessed value represented by category totals.

New York

First the State allocates appraisal cost units for work in each municipality, basing such units on empirical data from the preceding ratio study survey, adjusted for known cost changes since. Then market value intervals are established within each major use category for each assessing jurisdiction (in most instances, the town). A proportionate number of appraisal cost units are then made available for properties within each value range and use category. For its two year study finished in 1978, the State completed 55,794 appraisals, classified as follows: Residential, 28,337; apartment properties, 1,569; commercial, 8,009; industrial, 1,325; agricultural, 7,256; and vacant land, 9,298.

Ohio

The State's commissioner of tax equalization is charged with the duty of equalizing real property values in the year of sexennial reappraisal, and in the third calendar year following such reappraisal. As a part of the equalization process, the commissioner trends, by means of regression techniques, assessment-sales ratios for the six semiannual periods preceding an equalization year, in order to obtain an estimated assessment-sales ratio as of January 1 of the equalization year. To supplement assessment-sales ratio information used in equalization procedures, the commissioner orders test appraisals to be made. For the most recent equalization, that of tax year 1979, there were 782 appraisals completed, as follows: Agricultural, 291; commercial, 369; and industrial, 122.

Washington

For its sales sample the State's department of revenue develops a sample plan for each county, based on previous year's sales volume. Initially acceptable are sales involving warranty deeds and contracts. Sales for a current study must have occurred during the last 5 months of the preceding calendar year, or during the first 3 months of the study assessment year. Sales excluded fall in any one of 25 categories.

To supplement sales, the department reviews a county's prior year's sales studies to discover any assessed value stratum or land use class without sufficient sales for producing a valid measurement of assessment level.

Where appraisals are deemed necessary, a stratified random sampling of affected real property listings takes place, with individual assessed value the controlling element in stratification, and random number tables used as deemed necessary. The actual number selected within each stratum is determined by application of appropriate statistical techniques, related to previous year ratio results for the county.

Department staff specialists then appraise the selected properties, individually and not en masse, using the three approaches to value (depreciated replacement cost, capitalized income, and market ratio analysis). For the State's 1979 study the department completed 1,475 individual appraisals, slightly more than 2.5 percent of the total sample.

Statistical measures derived

Two types of statistical measures predominate as ratio study results, each related to one of the two fundamental goals of assessment. First there are measures of central tendency, indicators of where the assessment levels in fact stand, and thus related to the goal of compliance with legally prescribed value levels. Three such measures emerge from many assessment ratio studies: the arithmetic mean, median, and aggregate ratios.

The arithmetic mean is simply the common "average" of all the individual ratios, each of which expresses the relationship, for the sold property involved, between the assessed value of the property and the price for which it sold. Expressed mathematically, the mean is the familiar quotient which results from dividing the sum of individual ratios by the number of sold properties involved.

The next measure of central tendency is the median, the ratio with the middle value in an array of individual ratios arranged from lowest to highest, assuming an odd number of sales in the array. If the array contains an even number of sales, the median is the mean of the two middle ratios.

Finally, the aggregate assessment-sales price ratio presents the prevailing assessed value aggregate for all sold properties as a percentage of the sum of all the sales prices.

The 22 States listed below, and in table 8, calculate all three of the above measures:

Alabama	Illinois	* Nebraska	Utah
Arizona	*Iowa	*North Dakota	Vermont
Connecticut	Kansas	Oklahoma	*Virginia
Florida	Maine	*Oregon	*Washington
*Georgia	*Minnesota	Tennessee	*Wisconsin
*Idaho	Missouri		

Five years ago, 16 States calculated all three measures. They include the 10 States above designated with an asterisk, plus the following: California, Kentucky, Montana, Nevada, Pennsylvania, and South Dakota.

As table 8 indicates, 36 States now calculate aggregate ratios, an increase of 5 over the number that did so 5 years ago. States now producing mean and median ratios total 36 and 33, respectively, up by 10 and 9 States, respectively, over corresponding summaries for 1974. The counts for 1979 include California in a planning sense only, since studies there are presently discontinued.

The second fundamental assessment goal is uniformity, i.e., the quality, for each assessed value, of bearing the same relationship to market value as that contained in every other assessed value in the jurisdiction. Uniformity among values was, in simpler times, the surest setting for equitable tax bills. Nowadays it's just as critical for attainment of an equitable tax base, since ultimate tax bills may have little direct relationship to uniform values, given the owner income and status influences of circuit breakers and the like alluded to earlier.

Measuring uniformity comes about by measuring its converse, dispersion or the extent to which assessed values scatter around a mean or median, and thus are not uniform. As in earlier studies, the most popular measure remains the coefficient of intra-area dispersion. Still sometimes called the "index of assessment inequality" or "the Russell index," 19 the coefficient of intra-area dispersion is the quotient produced by dividing the average deviation (from either a mean or median ratio) by that ratio. In the simplified example that follows, the median (middle) ratio is 19 percent, and on the basis of the five sales presented, any given assessed value in the jurisdiction involved may be as much as 55.3 percent above or 55.3 percent below where it should be. The Bureau of the Census computes the coefficient of intra-area dispersion for each sample jurisdiction as part of its taxable property values survey for each quinquennial Census of Governments.

Example, coefficient of intra-area dispersion

Assessed value	Sales price	Assessment- sales price ratio (percent)	Deviations from median
\$ 600	\$20,000	3	16
300	3,000	10	9
7,600	40,000	19	_
2,000	8,000	25	6
4,050	13,500	30	_11
		-	42

Median ratio: 19 percent

Average deviation: 10.5 (computation: 42 ÷ 4) Coefficient of intra-area dispersion: 55.3 percent

¹⁹ The coefficient was popularized by Dr. John H. Russell, former director of research for the Virginia Department of Taxation. An early discussion of its use as a measure of assessment uniformity is contained in "The Russell Formula," *Assessors News Letter*, Volume 21 (viii), August 1955, pages 94-95.

The present survey reveals that 29 States calculate the coefficient of intra-area dispersion as an integral part of their ratio studies. Sixteen of the States base the coefficient on the median, while 12 use the mean, and one State (Nevada) calculates a coefficient from both. Five years ago 21 States produced the coefficient, 12 of them using the median as the basis. One reason for the measure's acceptance is intuitive appeal. Another is the consensus that usually an array of assessment ratios is not normally distributed.

Whether or not that is always the fact, some authorities question a dependence on nonparametric measures only. ²⁰ Indeed, 23 States now compute the standard deviation, one more than the number of States doing so for 1974. The standard deviation, a measure regarded as very helpful in the interpretation of data likely to be normally distributed, is the square root of the variance. It results from extracting the square root of *squares* of deviations from the mean (not the median) of a frequency distribution. Though a frequently used measure of dispersion, the standard deviation is sometimes faulted for emphasizing extreme values (a consequence of squaring the deviations).

When the standard deviation is divided by the arithmetic mean, the quotient expressed as a percentage is the coefficient of variation, a measure now computed as part of ratio studies in nine States. This coefficient gives an indication of relative dispersion.

Individual States go further - Montana and Nevada, for example, compute "Pearson's coefficient of skewness," an aid in the evaluation of "the shape of the distribution" of the individual ratios. This coefficient is the quotient of the quantity, three times the difference between mean and median ratios, divided by the standard deviation. Samples with a coefficient of skewness between minus 1 and plus 1 may be considered "approximately normal." Using the coefficient implies close scrutiny of any "outlier" ratios in the distribution. Montana also computes a coefficient of kurtosis to derive an indication of peakedness of graphed ratios.

At perhaps a less esoteric level, 20 States now calculate the price-related differential, also called the "index of regressive assessment." Only 10 States produced this measure 5 years ago. The price-related differential is the quotient obtained as a result of dividing the mean ratio for a given group of sales by the aggregate ratio for the same group. An area differential ratio that exceeds 100 percent indicates that relatively high value properties are likely to have lower ratios than relatively low value properties. For such differential ratios at or below 100 percent, the converse is true.

Uses of ratio study findings

As stated earlier, and as shown in table 9 States conduct ratio studies for two principal reasons: to marshal evidence for con-

firming or changing existing individual assessed values, and to discover a pattern of adjustment factors which, when applied to local jurisdiction aggregates, will yield for each jurisdiction and for the State, assessed value aggregates at a common level with respect to market value. In brief, the State arrives at the results of ratio studies in order to review (individual assessments) and equalize (jurisdiction aggregate assessments). "Equalization" is sometimes understood to have "review" and "equalize" connotations. In such circumstances, the "review" function can be thought of as equalization within a jurisdiction, whereas the equalization function can be said to equalize aggregates between and among jurisdictions.

One traditional equalization purpose of ratio studies still predominates despite many changes in school finance, especially with more direct State fiscal participation since the succession of court cases that began with *Serrano* in 1971.²¹ That purpose is the establishment of a common level, equalized property value base to serve as the means through which State aid to public schools can be apportioned. As table 9 indicates, 33 States now use ratio studies for this purpose. This compares with 27 so reporting for 1974.

There are other aid apportionment objectives as well, as table 9 makes evident: health grants (Georgia); and aid, specified or not, to local governments (Illinois, Maryland, Massachusetts, Minnesota, New Hampshire, and New York). Ratio study results are also used in the development of bases that condition debt or levy limits (Illinois, New York, and Oregon), assessment levels for public service property (Virginia), and even salary levels (Oklahoma).

In the "review" area, assessment ratio studies influence identity and selection of reappraisal targets, according to area, use category, or both, in 36 States, substantially more than the 23 so involved 5 years ago. They also constitute an important element in evaluating reappraisal effectiveness in local jurisdictions in 26 States, 11 more than those reporting this purpose for 1974.

The use of ratio study findings in pursuing individual appeals has attracted similarly heightened interest, though the assertion cannot be confirmed directly by this survey. Table 9 shows that the possibility of using such findings for taxpaying appeals does exist in 17 States (one in an "unofficial" manner). The same number of States (though not the same States) provided evidence of the same possibility 5 years ago. Despite this apparent stagnation of interest, the instances of ratio study involvement in court cases would seem to have increased during the past 5 years. Specific examples are cases brought under the Railroad Regulatory Revitalization and Reform Act. Others include the

^{2 o} See Who Pays the Property Tax? by Henry Aaron, The Brookings Institution, Washington, D.C., 1975, page 15.

²¹ Major cases: Serrano v. Priest, 557 P 2d 929, 135 Cal. Rptr. 345 (1976); Serrano v. Priest, 487 P 2d 1241, 96 Cal. Rptr. 601 (1971); San Antonio Independent School District v. Rodriguez, 411 U.S. 1, 93 S. Ct., 1278 (1973); Robinson v. Cahill, 62 N.J. 473 (1973); Shofstall v. Hollins, 110 Arizona 88, 515 P 2d 590 (1973); Horton v. Meskill, 172 Conn. 615, 358 A 2d, 700; Pauley v. Kelly, 225 S.E. 2d 859 (1979).

still numerous State court school finance cases. One development of note is the more common use of privately conducted studies carried out for a specific court case or similar taxpayer purpose.

RATIO STUDIES BY LOCAL JURISDICTIONS

Assessment ratio studies by local assessing jurisdictions primarily serve a managerial purpose. They provide evidence helpful to the assessor for deciding which areas within the jurisdiction, and which property use categories throughout the jurisdiction require priority attention, and in what order.

The local studies also fit within the operational framework conditioning those conducted by States. Survey findings reveal that in 42 of 45 States, officials at the local level provide the basic sales data to the State agency. Studies at the two levels tend to be complementary. The same sensitivity to statistical requirements is usually evident in most State and local efforts. The major difference is the greater proximity to day-by-day assessment policy that local studies naturally exhibit. As if to confirm this, assessing officials in several localities carry out studies on a continuing basis, relying on computer technology for immediate access to ratio study results for an entire jurisdiction, a neighborhood, a group of census tracts, all sales in a particular use category, or any desired "sort" programmed.

The material which follows highlights aspects of local assessment ratio studies presented in tables 10 through 16. Data are based on questionnaire responses, other materials provided by respondents, and telephone conversations. In that connection, the current survey produced fewer responses than the 1974 study, because the 11 California jurisdictions taking part 5 years ago had nothing to report this time. A summary of responses with respect to each table (except table 14, which demonstrates substantial consensus) is presented here.

Local jurisdictions responding

With respect to	In 1974 survey	In 1979 survey	In both surveys
Table 10	56	51	28
Table 11	51	49	26
Table 12	56	48	28
Table 13	54	51	27
Table 15	54	51	28
Table 16	E3	40	27

General features

As table 10 indicates, 37 of the 51 local jurisdictions responding conduct ratio studies annually, and three carry out the work every 6 months. Corresponding frequencies were cited 5 years ago by 34 and 8 jurisdictions, respectively. Five places now do the job on either a continuous, "as required," or "when requested" basis.

The sales occurrence period encountered extends from 6 months, in 3 places, all the way to 4 years, though the predominant time used is 1 year, a practice in 29 of the jurisdictions.

None of the places that reported in the current survey publish results. In 1974 five did so. The taxpayer can see the applicable ratio on the tax bill, however, in three places, and ratio results are otherwise obtainable in 38 others (in 21 States), 8 more than 5 years ago. Only ten jurisdictions in seven States now report that findings are not available. Nineteen so reported for 1974.

Some apparent changes in practice have occurred. Maricopa County (Arizona) formerly used a 3-year sales occurrence period, now finds 1 year sufficient. Fort Worth (Texas) shortened the period from 2 years to 6 months. Detroit (Michigan) went the other way, changing from 1 year to 18 months. So did Arlington County (Virginia), which lengthened the sales period from 1 year to 3 years.

Among areas for which ratios are derived, neighborhoods are apparently most important, according to the showing in table 11. Thirty-one jurisdictions in 18 States produce neighborhood assessment ratios, almost equal to the 32 jurisdictions so reporting for 1974. Governmental units are also important. Studies in 25 places contain "entire area" ratios, and similarly there are municipal or township ratios in 25 places. Eighteen jurisdictions produce separate "suburban" ratios.

Property characteristics still command considerable attention in local assessment ratio studies. Eighteen localities in 13 States calculate an assessment ratio for each major property type as classified in the local appraisal manual. Similarly, structure age is a criterion in 16 jurisdictions. Ratios for each of specified value ranges are available in 21 places.

As in the survey 5 years ago, single-family residential ratios are most common, as table 12 indicates. Thirty-four local governments in 21 States now produce them. The count is 12 less than those doing so for 1974, but the earlier survey involved the 11 jurisdictions in California where ratio studies as such no longer occur. Present findings also indicate a decrease in the number of places calculating commercial, industrial, and agricultural ratios from 42, 39, and 22 localities for 1974, to 37, 33, and 20, respectively, for 1979. Thirty-two jurisdictions produced vacant land ratios in both years.

Characteristics and methods

Local assessment ratio studies depend primarily on sales, as data in table 13 make evident. Of the 51 counties and cities responding to the question, 42 use sales exclusively, and the other 9 supplement them with appraisals. Appraisals for local studies are likely to be concentrated largely on commercial, industrial, special purpose, and apartment properties with any single-family residence appraisals ordered only in distinctive circumstances. Any appraisals that do occur will incorporate use of all market information available. They will in fact amount to reassessments. In most instances they will be the work of the same specialists who supply the value estimates which are the basis for the original assessed values.

Five years ago the situation was much the same. All of 54 localities reporting used sales, 40 of them exclusively. As might be expected, procedural changes have occurred in some places. In the survey 5 years ago, for example, Detroit reported initial use of the entire sales universe, plus supplemental use of appraisals. According to the response for the present survey, however, Detroit now relies only on a sample of sales, without resort to appraisals.

Twenty-nine of 51 jurisdictions responding include all sales initially. In the 1974 survey 36 of 54 localities so reported. The number of places limiting sales data to a sample increased during the period, from 18 to 21. Pierce County in Washington varies procedures regarding sales selection, depending on needs and resources. The latter county and others in Washington illustrate the frequent dual stance of local jurisdictions. Even as they conduct assessment ratio studies for their own purposes, local governments often perform the sales data assembly job for the State studies.

In the City of Wichita Falls, Texas, a computerized integrated municipal information system, introduced in 1974 in accordance with a jointly financed city-Federal cooperative agreement, provides not only appraisal estimates conditioning many of the assessor's initial assessments, but also encompasses an ongoing assessment ratio program, with emphasis on intraneighborhood uniformity. The system, called PROVES (Property Valuation and Equalization System), has a data base that includes 100 items of information for each parcel, PROVES develops two appraisal estimates for each property, one a computer calculated cost indication, the other a computer-assisted market comparison indication. The assessment specialist arrives at an assessed value after comparing the two, with visual inspections an integral part of the process. Sales enter the data base constantly; resultant assessment/sales ratios reveal the targets for reappraisal attention within a 3-year cycle that assures recurring review of every parcel.

Sales price verification occurs by way of personal interview and telephone, methods also used in at least 17 of the other local jurisdictions responding to this survey, as table 13 indicates. Screening of sales can occur at various times during enumeration, or as a consequence of verifying price, or during statistical processing. Most localities screen sales during the latter two phases. Transfer tax documentation furnishes one means through which verification can take place.

Statistical measures derived

"What is the actual value level and how uniform is it?" That is the central question assessors seek to answer in conducting local assessment ratio studies, since knowing what prevails is a necessary prerequisite to assessment monitoring and corrective action. The actual level involved may refer to the entire county,

or to a neighborhood, or to particular kinds of property in either. Thus, measures of central tendency and dispersion indicators attract priority interest as aims of statistical calculations. A summary of statistical measures derived for 1974 and 1979 is shown in table G.

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Table G. Statistical Measures Derived, by Numbers of Local Jurisdictions: 1974 and 1979

Item	1974	1979
Jurisdictions responding	55	51
Mean ratio	41	40
Median ratio	33	30
Ratio of aggregate amounts	29	32
Coefficient of intra-area dispersion:		
From median ratio only	17	12
From mean ratio only	8	6
From both ratios	2	4
Coefficient of interarea dispersion	11	17
Price related differential	4	8
Standard deviation	25	26

While it is somewhat surprising that coefficients of dispersion receive relatively little mention in local responses for this survey, a preoccupation with uniformity is evident in that almost half of the jurisdictions reporting calculate a standard deviation.

This may seem to call into question the presumed consensus that assessment ratios are not normally distributed. It is noted, however, that 22 localities did report the derivation of the coefficient of intra-area dispersion. This number indicated increased use of the measure in 1979, since 11 of the 27 reported derivations for 1974 referred to California jurisdictions not now responding. Seventeen local places reported the derivation, in 1979, of a coefficient of interarea dispersion. This measure is the quotient resulting from dividing the average deviation from the median (or mean), among "area" ratios, by that median (or mean). "Areas" in the local jurisdiction context would refer to neighborhoods, subdivisions, census tracts, or similar spatial groupings.

Purposes and implementation

Specifics associated with the essential intra-area uniformity aims of local ratio studies are contained in table 16. Assessment ratio studies provide the basic findings necessary for decisions about where to allocate reappraisal resources, and in what sequence. They can also condition conclusions involved in the resolution of taxpayer appeals, especially during the informal preliminary phases, before administrative agency and court involvement take place.

A summary of results for 1974 and 1979, bearing on purpose and implementation of local assessment ratio studies, is contained in table H.

Table H. Purposes and Implementation of Local Assessment Ratio Studies, by Number of Reporting Jurisdictions: 1974 and 1979

Item	1974	1979
Purpose-		
Equalization of assessed values within county, or other unit Accomplishment of reappraisal objectives—	47(9)	41
Selection of targets: By area	46(10) 36(9)	33 28
Evaluation of reappraisal effectiveness	40(11)	26
Possibility for use in taxpayer appeals	17(2)	21
Implementation: Findings may condition individual value changes		
in— An entire jurisdiction	35(6) 39(9) 38(9)	29 20 24

Note: Numbers in parentheses refer to number of local California counties included with total shown for 1974. Ratio studies have since been discontinued in California as a result of Proposition 13.

TRANSFER TAXES AND RECORDATION REQUIREMENTS

History and coverage

Until 1968 the Federal Government imposed a tax on the transfer of real property, at the rate of 55 cents per \$500 (or fraction thereof) of the selling price involved. The equivalent percentage rate is 0.11 percent.

Evidence of payment took the form of documentary stamps, affixed to the deed of conveyance at time of recordation. The stamps quickly became a source of sales data for local assessors and State taxation officials alike. It was nevertheless recognized early that verification of sales prices was definitely in order. One reason was the common practice of affixing more stamps than necessary, precisely to mislead the inquisitive. It was also a fact, in some circumstances, that stamps were affixed after recording. In other situations the tax was ignored and penalties risked.

The first State transfer tax was imposed in 1922 by Virginia, with South Carolina following the next year and Florida in 1931. Alabama, Maryland, Tennessee, and Washington passed transfer taxes prior to 1940. Transfer taxes now exist in 35 States, and there is in addition a \$2 transfer fee in Arizona, as detailed in table 17.

Local realty transfer taxes, listed in table 18, are authorized in 12 States, as follows:

California	Maryland	South Carolina
Delaware	New York	Virginia
District of Columbia	Ohio	Washington
Illinois	Pennsylvania	West Virginia

Of the above, California and the District of Columbia levy local transfer taxes only. The nation's capital added a 1 percent transfer tax on the seller to its existing 1 percent recordation tax on the buyer, effective August 1, 1980. Illinois has joined those authorizing local taxes within the last 5 years, now enabling Chicago to levy a tax of \$5 per \$5,000 of sales price, for transfers involving a price of \$500 or more.

As in the earlier study 5 years ago, Kansas is included though the State has no transfer tax. It still requires, however, the filing of a certificate of value along with any deed presented for recordation.

Twenty-three of the States base the tax on full sales price. The twelve which use net sales price, i.e., the amount exclusive of that represented by mortgages, include South Carolina, reported in the full sales price group in the survey 5 years ago.

In Puerto Rico revenue authorities receive a copy of the notarized deed of purchase that documents any transfer of realty where the consideration exceeds \$25,000. It is likely that this requirement will be extended to all realty transfers in the near future.

Rates and revenue

It is a common practice to refer to rates of transfer taxes as number of cents of tax for each group of dollars of sales price. In terms of percentage equivalents, the taxes range from 0.01 percent in Colorado to 2 percent in Delaware, as table I indicates. The rates in table I do not include the \$2 fee in Arizona. Reference to table 18 reveals that rates for local transfer taxes fall within the middle parts of that same range.

Among State taxes there have been at least six substantive changes since the survey for 1974, five of them rate increases, in the following States: Massachusetts, New Hampshire, New Jersey, Oklahoma, and Rhode Island. In Florida the basic realty transfer tax increased from 30 cents to 40 cents per \$100, effective October 1, 1979. On the same day, however, the repeal of an existing surtax of 55 cents per \$500 became effective.

Amounts of revenue from State transfer taxes go to State or local governments exclusively, or to State and local governments on a specified sharing basis, in accordance with prevailing statutes. Collections from local transfer taxes accrue to the levying governments.

Transfer tax revenue reflects in part the volume of real property transactions, and the rates involved. In Pennsylvania collections from the State tax reached \$93.9 million in 1979, up from \$49.7 million 5 years earlier. The actual leader is Florida, where realty transfer tax revenue in 1979 approximated \$95 million, about three-fifths of the total collected from a variety of documentary levies. Virginia, Maryland, and Tennessee also report substantial collections in 1979, ranging from \$31.5 million to \$21.3 million, respectively. A summary of available data on State transfer tax revenue is contained in table J.

Table I. Rates, in Percent, State Realty Transfer Taxes

0.01	0.05	0.10	0.10 0.11 0.15			
Colorado	Hawaii	Alabama Georgia Illinois Kentucky North Carolina Ohio South Dakota Washington Wisconsin	Connecticut Iowa Maine Michigan Nebraska Nevada New York	Oklahoma	Arkansas	
0.20	0.22	0.228	0.25	0.26	0.35	
South Carolina	Minnesota Rhode Island West Virginia	Massachusetts	New Hampshire Virginia	Tennessee	New Jersey	
0.40	0.40 0.50 0.61		1.0	1.45 (1979)	2.0	
Florida Vermont		Maryland	Pennsylvania	Indiana (1.4 in 1980)	Delaware	

Table J. State Tax Revenue, Realty Transfer Taxes: 1974 and 1979

(Thousands of dollars)

State	1974	1979	State	1974	1979
Alabama	642	1,201	Nebraska	829	1,825
Arizona	(1)	(1)	Nevada	678	⁶ 1,872
Arkansas	1,502	2,718	New Hampshire	1,053	3,412
Colorado	(²)	(²)	New Jersey	_	18,247
Connecticut	(2)	(2)	New Mexico	-	_
Delaware	7,955	11,191			
Florida	³ 98,327	³ 157,780	New York	8,785	11,365
Georgia	4,425	5,705	North Carolina	(²)	(²)
Hawaii	1,044	1,857	Ohio	(2)	(²)
Idaho	[_	Oklahoma	1,873	4,524
			Pennsylvania	49,722	93,913
Illinois	3,612	8,104			
Indiana	(*)	(*)	Rhode Island	503	1,401
Iowa	1,464	3,077	South Carolina	⁵ 6,091	⁵ 9,242
Kentucky	1,857	⁵ 1,161	South Dakota	(2)	(²)
Maine	-	890	Tennessee	11,751	21,264
	į.		Vermont	1,618	3,291
Maryland	14,695	27,614			
Massachusetts	7,802	12,415	Virginia	"17,129	⁷ 31,515
Michigan	(²)	(2)	Washington	1,997	7,468
Minnesota	4,730	10,808	West Virginia	1,515	3,027
Mississippi	_	_	Wisconsin	1,297	2,649

Note: 1979 figures are preliminary.

Sources: State Tax Collections in 1975, GF 75, No. 1, December 1975, table 10; and State Tax Collections in 1979, GF 79, No. 1, January 1980, table 9, U.S. Bureau of the Census, Washington, D.C.

-- Represents zero or rounds to zero.

¹ Revenue from Arizona \$2 not separately available.

² Revenue from transfer tax, locally collected and retained. Figures not available.

Amounts reported include transfer tax revenue from realty, stocks, and notes. Total for realty transfer taxes in 1979 approximates \$95 million.

⁴ Amounts collected constitute a part of income tax revenue, and are not separately available.

⁵ Amounts reported include taxes on deeds, mortgages, and other documents. Separate revenue components not available.

Information relative to 1980 indicates local collection and retention of revenue.

⁷ Includes an unidentifiable amount for land contracts.

Implementation

The best way to implement a realty transfer tax, in terms of usefulness to assessors, is to require the filing, at time of deed recordation, of an affidavit, or at minimum a declaration, revealing the sales price. If that filing can be made a prerequisite to recordation or registration, the usefulness is further enhanced. Twenty-two States require an affidavit (sworn statement) or declaration as part of transfer tax administration, as shown in table 17. This includes the certificate of value required in Kansas, where there is no transfer tax. The count also includes Rhode Island, where a statement must be filed if the price is not otherwise shown.

The same number of States (some in the first group also) provides for the affixing of documentary stamps to deeds of conveyance. Other States use an imprint of some kind on the deed as evidence of transfer tax compliance.

Local governments may require affidavits or declarations also, as shown in table 18. New York City and places in Pennsylvania and Washington are examples.

Sales price information contained in transfer tax documentation is usually made available promptly to assessors, often according to specific statutory provision. Such data constitute an integral part of the empirical base for local and State assessment ratio studies.

Enforcement

States commonly exempt certain types of transfers (e.g., those between relatives, or between exempt institutions) from transfer taxes.

For those subject to taxes, however, penalties can be of the type likely to command attention, as tables 17 and 18 indicate. Where sworn statements are involved, penalties for perjury are possible. Substantial fines, and even imprisonment, can result. In Maine the fine can reach \$5,000, and in Massachusetts imprisonment can be for as long as 1 year.

The basic purpose of transfer taxes, however, is achievement of a dual goal, revenue yield and sales price disclosure. Of the two, the latter is obviously of singular utility in the improvement of property tax administration.

Table 1. Number of Primary Assessing Jurisdictions, by Type of Government, by State: 1979

State	Total	Counties 1	Municipalities	Townships	Other	State	Total	Counties 1	Municipalities	Townships	Other
United States	13,439	2,473	1,829	9,133	4	Missouri	418	91	41	326	
builted states	13,439	2,475	1,027	7,133	_	Montana	1	1 1		320	0 1
Alabama	67	67	_	-	_	Nebraska	93	93	_	٦ .	_
Alaska	25	11	14	_ :	_	Nevada	17	17	_		_
Arizona	14	14	-	_	_	New Hampshire	234	-	13	3221	-
Arkansas	75	7.5	_	-	_						
California	58	²58		-	_	New Jersey	567	_	335	232	_
						New Mexico	32	32	-	- 1	-
Colorado	63	²63	-	-	-	New York	983	2	*62	3919	-
Connecticut	169	-	20	³149	_	North Carolina	100	100	-	-	-
Delaware	3	3 '	-	-	-	North Dakota	1,760	29	371	1,360	-
District of Columbia	1	-	*1	-	-						
Florida	67	²67	-	- 1	_	Ohio	88	88	-	-	-
						Oklahoma	77	77	-	-	-
Georgia	159	2159	-	-	_	Oregon	36	36	-	-	-
Hawaii	1	-	-	-	⁵ 1	Pennsylvania	67	267	-	-	-
Idaho	44	44	-	-	-	Rhode Island	39	-	*8	³31	-
Illinois	1,404	619	-	71,385	-			1		i	
Indiana	1,008	-	-	1,008	-	South Carolina	46	46			
						South Dakota	70	964	6	[]	
Iowa	118	99	19	- 1	-	Tennessee	95	295	ľ	1 []	
Kansas	105	105		- 1	-	Texas	254	10254			
Kentucky	120	² 120		-	-	Utah	29	29		[1	
Louisiana	64	² 64	-		-				_		_
Maine	499	-	22	³476	1						
						Vermont	249	3	9	、 3237	-
Maryland	1	-	- :	-	• 1	Virginia	136	95	*41	-	-
Massachusetts	351	-	39	3312	-	Washington	39	39	-	-	-
Michigan	1,510	- 1	265	1,245	-	West Virginia	55	55	-		-
Minnesota	97	87	10	-	-	Wisconsin	1,826	1	593	31,232	-
Mississippi	82	82	-	-	_	Wyoming	23	23	-	-	-

- Represents zero or rounds to zero.

Includes baroughs in Mlaska (3 of which include home rule cities of Anchorage, Juneau and Sitka) and parishes in Louisiana. Total for Louisiana includes Orleans Parish, where the 7 district assessors comprise a board of assessors with one of their number elected as board president.

2Each respective State total affected includes the following city-counties or city-county consolidations: San Francisco, California; Denver, Colorado; Jacksonville-

Duval, Florida; Columbus-Muscogee, Georgia; Lexington-Fayette, Kentucky; Baton Rouge-East Baton Rouge and New Orleans-Orleans, Louisiana; Philadelphia, Pennsylvania; Nashville-Davidson, Tennessee.

Total shown consists of towns for Connecticut, Massachusetts, New Hampshire, New York, Rhode Island, Vermont and Wisconsin. Total shown for Maine consists of 429 towns and 47 plantations.

*Each respective State total affected includes the following cities performing county type functions: Washington, D.C.; St. Louis, Mo.; New York City; 8 cities in Rhode Island: and 41 "independent cities" in Virginia.

The State is currently responsible for assessment administration in Hawaii. Effective July 1, 1981 each of 4 counties will assume responsibility for assessment administration. inistration. The 5th county, Kalawao, which is used as a treatment center for those afflicted with Hansen's disease, remains a State responsibility. See text.

Includes Cook County, headed by an elected county assessor (see also footnote 7); St. Clair County, headed by an elected 5-person board of assessors, and 17

commissioner counties each headed by an appointed county assessor.

There are elected township assessors in the 83 counties having township government. This category formerly included also 22 elected township assessors There are elected township assessors in the 83 counties having township government. This category formerly included also 22 elected township assessors in St. Clair County who had initial assessing responsibility for personal property only, with realty assessing the responsibility of the board of assessors. Personal property, however, is now exempt in Illinois (effective January 1, 1979). There are 30 elected township assessors in Cook County who, now like those in St. Clair County, have no "explicit" assessing functions. Finally, there are 8 inactive townships within the city of Chicago.

'In Maryland, local assessors and their clerical staffs became employees of the State on July 1, 1974 and July 1, 1975, respectively. In Montana county assessors became agents of the State Department of Revenue, effective July 1, 1973. Each State is considered a primary assessing jurisdiction for the summation contained in this table; this treatment varies from previous reports where the counties and 8alcimore city were considered the primary assessing jurisdictions.

*Totals for South Dakota do not include 2 county areas (Shannon and Todd) that have no organized county government. These county areas depend on the assessors

Totals for South Dakota do not include 2 county areas (Shannon and Todd) that have no organized county government. These county areas depend on the assessors in Fall River and Tripp Counties, respectively, for their assessment administration. Washabaugh County was consolidated with Jackson County effective January 1, 1979.

1-27 addition to 254 primary assessing jurisdictions (counties), Texas has in 1979 at least 2,388 overlapping assessing (and taxing) jurisdictions as follows:

18 road districts, 800 cities, 1,073 independent school districts, 43 junior college districts, 77 hospital districts and 377 other special districts. Information from Taxing Jurisdictions of Texas, Market Values, Assessed Valuations, Basis of Assessment and Tax Rates - 1979, Texas municipal reports, special report No. 131, Municipal Advisory Council of Texas, Austin, March 20, 1980. Each of overlapping jurisdictions normally has its own assessor. Often, however, the city assessor also (by contract) assesses for the overlapping school district, and/or for some other unit. The reverse also occurs. A 3rd less frequent possibility is that the county assessor will also (by contract) act as the assessor for a school district or normally hough the acet number is not known, it is unlikely that the total number of individual assessors in Texas would exceed 2,500. Whatever the number, it will decrease when the 1979 legislation becomes fully implemented on January 1, 1982, barring amendment before that. A central provision is creation of an appraisal district in each county coterminous with it, headed by a chief appraiser.

STATE AND LOCAL RATIO STUDIES

Table 2. Scope of State Ratio Studies

			Market value i	ndicators used ²	Distributio	n of results	Costs assoc	
State	Most recent study completed in	Usual frequency of study ¹	Occurred over period indicated	Were compared with assessed values as of date preceding or following sale ³	Published	Otherwise available to public or not, as indicated	Amount (thousands of dollars)	Time
Alabama	1970	1	9 months	P		Not obtainable	80	1 year
Alaska	1979	Ā	2 years	F	Yes	Not obtainable	(NA)	(NA)
Arizona	1979	D	3 years	F	Yes		17	4 months
Arkansas	1979	A	1 year	P	Yes		(NA)	(NA)
California	1977	*A	'l year	*P	"Yes	(*)	(NA)	(NA)
Colorado	1976	1	6 months	P	In part	In part	60	1 year
Connecticut	1980	A	1 year	P	Yes		(NA)	1 year
Florida	1979	⁵ A, E	l year	F	5 Yes	(5)	(NA)	1 year
Georgia	1979	.A	l year	F		Obtainable	300	1 year
Hawaii	1979	A	1 year	P		Obtainable	25	6 months
Idaho	1979	A	1 year	F	Yes		98	1 year
Illinois	1979	A	1 year	P	Yes		160	1 year
Indiana	1974	*G	1 year	P		Obtainable	(NA)	(NA)
Iowa	1978	A	1 year	P	Yes		55	(NA)
Kansas	1979	A	1 year	P, F	Yes		(NA)	(NA)
Kentucky	1980	A	13 months	P	Yes		23	7 months
Louisiana	1978	A	3 months	P	Yes		(NA)	6 months
Maine	1979	A	1 year	P, F		Obtainable	250	1 year
Maryland	1979	A	1 year	P	1	Obtainable	31	9 months
Massachusetts	1978	8	18 months	F	Yes		300	26 months
Michigan	1978	A	30 months	P, F		Obtainable	(NA)	1 year
Minnesota	1978	A	3 years	P, F	Yes		490	15 months
Missouri	1980	A	6 months	P	Ī	Obtainable	626	1 year
Montana	1979	A	5 years	P, F	Yes		65	5 years
Nebraska	1978	A	1 year	P	Yes		10	1 year
Nevada	1979	A	3 years	P, F	Yes		18	7 months
New Hampshire	1979	A	1 year	P, F	Yes		47	1 year
New Jersey	1979	A	1 year	P	Yes		53	16 months
New Mexico	1980	A	1 year	F	Yes		(NA)	6 months
New York	1978	В	(7)	P, F		Obtainable	6,000	2 years
North Dakota	1978	*8	1 year	P, F		Obtainable	(NA)	(NA)
Ohio	(5)	C	6 months	F	Yes		462	1 Year
Oklahoma	1978	A	1 year	F	Yes		120	1 year
Oregon	(10)	A	l Year	P, F	Yes		11140	21 months
Pennsylvania	1979	A	5 years	P, F		Not obtainable	847	l year
Rhode Island	1978	A	6 months	P, F	Yes		(NA)	(NA)
South Carolina	1980	A	1 year	P		Obtainable	(NA)	(NA)
South Dakota	1979	A	3 years	P, F	Yes		15	1 year
Tennessee	1977	I	1 year	P	Yes		100	6 months
Texas	1978	В	3 months	P		Obtainable	1,800	7 months
Utah	1979	A	12 Variable	12P, F	Yes		50	122 months
Vermont	1978	В	15 months	F	Yes		300	10 months
Virginia	1979	A	l year	P	Yes		(NA)	1 year
Washington	1979	A	8 months	P, F	Yes		750	1 year
West Virginia	1979	A	l year	P	1	Obtainable	9	8 months
Wisconsin	1979	A	131 year	P, F		Obtainable	50	6 month

'State uses only appraisals, no sales. In 1978 study State used appraisals as of July 1, 1976.

*Updated annually.

*1977 most recent year for all county coverage (88 counties). For 1978 coverage extended to 47 counties; for 1979 to 23 counties.

**1979: Final study. 1980: Preliminary study.

**11n addition to State costs shown, counties incurred costs of \$710,000.

**12 length of sales period depends on volume of sales, with respect to each county. Applicable valuation date also varies from county-to-county. Processing

time two months.

13One year sales period plus three year history file.

NA Not available.

1-A=Annual 8=Biennial C=Semiannual D=Thrice per year E=Quadrennially G=Every 6 years I=Irregularly

3-Sales prices or appraisal estimates, as elsewhere indicated in this report.

1-P-Valuation date preceding sale F=Valuation date following sales

1-Ratio studies as such have been discontinued since implementation of Proposition 13. As formerly done, they were based on appraisals only, sales were not used.

Statewide and county ratios were published, ratios by property use category were available, but not published. In 1980, State is beginning studies to determine

"ratios of conformity" to measure conformance with existing law

Annual studies use unverified sales, quadrennial studies use verified sales and appraisals. Results of quadrennial study are published.

A ratio study may be conducted at time of reassessment. State law requires a reassessment every six years.

State uses only appraisals, no sales. In 1978 study State used appraisals as of July 1, 1976.

Table 3. Jurisdictional Classifications for Which State Agencies Derive Ratios, by Status of Ratio and by State

		1				· · · · · · · · · · · · · · · · · · ·					
State	State	Counties	Munici- palities	School districts	Town- ships1	State	State	Counties	Munici- palities	School districts	Town- ships ¹
Alabama	OF	OF	_		-	Montana	OF	OF	OF	_ :	
Alaska	OF	-	-	-	-	Nebraska	(3)	(3)	-	-	_
Arizona	OF	OF	_	-	-	Nevada	(3)	OF	-	-	-
Arkansas	OF	OF	OF	OF	-	New Hampshire	OF	OF	OF	-	OF
California ²	(3) .	OF	_	_	-	New Jersey	(3)	(3)	OF	_	_
Colorado	(3)	OF	OF	_	_	New Mexico	(3)	(3)	_	-	-
Connecticut	(3)	-	(3)	-	OF	New York	(3)	OF	OF	-	OF
Florida	UC	OF	-	OF		North Dakota	OF	OF	-	-	-
Georgia	OF	OF	OF	_	_	Ohio	OF	OF	OF	_	OF
Hawaii	OF	OF	_	_	_	Oklahoma	OF	OF	-	-	_
Idaho	OF	OF	-	-	_	Oregon	(3)	OF	_	-	_
Illinois	"OF	OF	OF	-	-	Pennsylvania	OF	OF	OF	OF	OF
Indiana	(3)	(3)	_	OF	_	Rhode Island	OF	_	OF	_	OF
Iowa	(3)	OF	_	_	-	South Carolina	_	OF	_	OF	-
Kansas	OF	OF	-	_	_	South Dakota	OF	OF	OF	-	_
Kentucky	UC	OF	-	-	-	Tennessee	OF	OF	-	-	-
Louisiana	OF	OF	_	_	_	Texas	(1)	(3)	_	OF	_
Maine	(3)	_	OF	_	OF	Utah	OF	OF	OF	-	-
Maryland	(3)	OF	UC	· _	_	Vermont	(3)	-	OF	OF	OF
Massachusetts	(3)	-	OF	-	OF	Virginia	(3)	OF	*OF	OF	-
Michigan	OF	OF	OF	_	OF	Washington	UC	OF	-	_	_
Minnesota	OF	OF	OF	OF	OF	West Virginia	OF	OF	_	_	-
Missouri	(3)	OF	_			Wisconsin	UC	A.C.	OF	-	OF

Explanation of codes used is as follows:

OF (Officially found) - Refers to ratios computed to satisfy prescribed requirements associated with publication of results, an aid distribution formula, or similar purpose not confined to internal analysis. In certain instances the computation of such ratios is in compliance with a specific statutory provision, or with a general statutory directive.

UC (Unofficially calculated) - Refers to ratios calculated as an aid to internal analysis within the State agency having responsibilities affecting local assessment administration, and/or within the local assessing jurisdictions affected.

- Instance no large derived.

Designation "township" refers to towns in Connecticut, Massachusetts, New Hampshire, New York, Rhode Island, Vermont, and Wisconsin.

Ratio studies as such have been discontinued since implementation of Proposition 13. As formerly done, only Statewide and county ratios were derived.

Available data do not rule out possible applicability, at least for unofficial calculation.

"Statewide ratios for nonfarm property only.
"Independent" cities only.

Table 4. Area Locations for Which State Agencies Derive Ratios, by Status of Ratio and by State

	Url	ban	Suburban	Rural		Url	oan	Suburban	
State	Entire area	Neighbor- hoods	Suburban	Rurai	State	Entire area	Neighbor- hoods	Suburban	Rural
Alabama Alaska Arizona	OF (1) (1)	(1) ₃ (2)	(1) (1)	OF (1) (1)	Michigan. Minnesota. Nebraska.	OF UC OF	UC -	OF UC -	0
Arkansas	OF (1)	OF OF	. OF . (1)	OF (1)	Nevada New Jersey North Dakota	OF (1) OF	(¹)	(1) -	(1 0
Georgia Hawaii Idaho.	OF OF	20F -	OF	-	OhioOregonSouth Carolina	(¹) suc uc	(1) 5UC -	(1) 5 UC _	(¹ 5 t
Illinois Iowa. Kansas Maine.	OF OF OF	- - -	OF 	OF OF OF	South Dakota	OF OF (1) UC	OF (1) OF	OF (1) UC	(1 (1 (1

Explanation of codes used in copy is as follows:

OF (Officially found) - Refers to ratios computed to satisfy prescribed requirements associated with publication of results, an aid distribution formula, or similar purpose not confined to internal analysis. In certain instances the computation of such ratios is in compliance with a specific statutory provision, or with a general statutory directive.

UC (Unofficially calculated) - Refers to ratios calculated as an aid to internal analysis within the State agency having responsibilities affecting local assessment administration, and/or within the local assessing jurisdictions affected.

Indicates no ratio derived.

- Indicates no ratio derived.

'Available data do not rule out possible applicability, at least for unofficial calculations.

'In Alaska, "neighborhoods" have been designated as "service areas." In Hawaii, subjurisdictional areas are designated as "tax zones," which in some instances are equivalent to neighborhoods, or groups thereof.

'Astio studies for city neighborhoods in future plans.

'Astio studies as such have been discontinued since implementation of Proposition 13.

'Sometially subboried when desard accountaged.

⁵Specially authorized when deemed necessary.

Table 5. Property Use Categories for Which State Agencies Derive Ratios, by Status of Ratio and by State

				-			Realty					Person-	
	All types	F	lesidentia	1								alty,	Public
State	of realty treated as a single group	A11	Single- family	Multi- family	Commer- cial	Indus- trial	Agricul- tural	Vacant land	Timber- land	Mineral rights	Other realty	categor- ies (as a single group)	utili- ties
Alabama	_	_	_		_	-	_	_	_	_		_	
Alaska	OF (1)	OF	OF	OF	oF	of	OF	oF	-	-	-		-
Arizona	or	OF	OF	OF	OF	OF	-	-	_	_	Rurban (rural-urban periphery)	OF	_
California ²	-	UC	UC	nc	nc	UC	UC	UC	UC	UC _		UC	OF
Colorado	_	OF	_	-	OF	10	OF	OF	_	_		-	-
Connecticut	_	UC	_	_	UC	UC		UC	_	_		_	_
Florida	OF	OF	OF OF	OF	OF	OF	OF	OF	OF	-		-	-
Georgia	OF	OF OF	OF OF	OF OF	OF OF	OF OF	-	OF OF	_	_		_	UC -
Idaho	-	OF	OF	-	OF	-	OF	OF	OF	-	Mobile homes	-	-
Illinois	(3)	(4)	_	(4)	(4)	(4)	_	(4)	_	_		_ '	_
Indiana	\ -	OF	-	- `-	or	OF	OF		-	-		-	-
lowa Kansas	-	OF OF	OF OF	OF	OF OF	OF	OF OF	OF	_	_	Recreational property		_
Kentucky	-	OF	-	-	(5)	(5)	OF	-	-	-	The section of the se		-
Louisiana	_	oF	OF	OF	OF	OF	OF	OF	OF	-		_	_
Maine	-	OF	OF	OF	OF	OF	OF	-	-	-		-	-
Maryland Massachusetts	oF	OF	OF -	(8)	(e)	(e)	OF	-	_	_		_	_
Michigan	-	OF	OF	OF	OF	OF	OF	OF	OF	-		OF	OF
Minnesota	_	OF	OF	OF	OF	OF	OF	UC	UC	UC		UC	UC
Missouri		UC OF	UC OF	- OF	UC OF	UC OF	UC (7)	o _F	_	-		_	_
Montana Nebraska	OF -	OF	OF	OF	OF	OF	OF	OF	_	-		_	_
Ne vada	(8)	(8)	(8)	(8)	(8)	(8)	(8)	(8)	-	-	(8)	(8)	(8)
New Hampshire	or	-	-	_	-	-	-	_	-	-		_	_
New Jersey	-	OF UC	a _{OF}	⁹ OF	OF UC	OF	OF	OF (10)	_	-		_	-
New Mexico New York	_	OF	(11)	OF	OF	OF	OF	OF	_	_		_	OF
North Dakota	-	UC	UC	-	UC	UC	UC	UC	-	-		-	-
Ohio	_	OF	_	_	OF	OF	OF	OF	OF	-		_	_
Oklahoma	-	OF	OF	-	(5)	(6)	OF	-	-	-		-	-
Oregon	OF	OF OF	OF OF	OF OF	OF OF	OF OF	OF OF	OF OF	OF OF	OF	Recreation and tract property	OF _	_
Rhode Island	-	OF	OF	OF	OF	OF	-	OF	-	-		-	-
South Carolina	_	OF	OF	OF	OF	_	OF	_		_		_	_
South Dakota	_	OF	-	- 1	OF	-	OF	OF	_	_		_	_
Tennessee	OF	OF OF	OF OF	(12) OF	(5) (12) OF	(5) OF	OF OF	OF	OF	oF		OF	OF
Texas Utah	- OF	OF	OF	OF	OF	-	-	OF	-	- OF		-	-
Vermont	_	OF	_	_	OF	OF	OF	OF	OF			OF	OF
Virginia	OF	OF	OF	OF	OF	OF	OF	-	-	-		-	_
Washington West Virginia	OF -	OF OF	OF -	OF -	OF OF	OF OF	OF -	OF OF	OF -	OF -		OF -	OF
Wisconsin	-	OF	- :	-	OF	OF	OF	OF	OF	-	Swamp and waste land	-	-

Explanation of codes used is as follows:

OF (Officially found) - Refers to ratios computed to satisfy prescribed requirements associated with publication of results, an aid distribution formula, or similar purpose not confined to internal analysis. In certain instances the computation of such ratios is in compliance with a specific statutory provision, or with a general statutory directive.

UC (Unofficially calculated) - Refers to ratios calculated as an aid to internal analysis within the State agency having responsibilities affecting local assessment administration, and/or within the local assessing jurisdictions affected.

- Indicates no ratio derived.

Available data do not rule out possible applicability, at least for unofficial calculations.

Ratio atudies as such have been discontinued since the implementation of Proposition 13.

3"All Realty" as a single group unofficially calculated for downstate only.

4"Officially found ratios for Cook County.

5"Commercial and industrial" combined for single ratio.

6"Multifamily, commercial and industrial" combined for single ratio.

In Montana agricultural land is assessed on a basis other than market value, hence agricultural sales are not used in ratio calculations.

*Calculation of ratios by use category for each county, subject to the nature and volume of sales reported. Other realty refers to realty located outside a munici-

pality, i.e., rural-urban, subdivided lots, or parcels.

BIN New Jersey "aingle family reaidence" category can include structures with up to 4 apartment units; "multifamily" category can include structures with 5 or more

apartment units.

Trument units.

10 Wacant land" ratios unofficially calculated for residential and commercial categories.

11 Ratios for "single family" category likely to include those for limited "multifamily" u

12 State classifies multifamily structures with 3 or more units as commercial.

STATE RATIO STUDIES

Table 6. Major Characteristics of State Ratio Studies

Alaska S Arizona D	Administrstive sgency		indicators											
Alabama S Alaska S Arizona D	* '				For transfer	Reported estimate, gross total, all transfers, entire								
Alaska S Arizona D		Ssles	Apprsis- sls	For sssessed values	informstion	period of study								
Arizona D	State Department of Revenue, Ad Valorem Tax Division	Yes	No	Tax assessors	Probate office	122,488								
	State Tax Assessor	Yes	No	Local tax assessors	Recording official	(NA)								
Automan	Department of Revenue	Yes	No	County assessors, or State officials	County recorders	300,000								
	Assessment Coordination Division	Yes	В	County assessors	County clerks	(NA)								
California S	State Board of Equalization	No	² Yes	(X)	(X)	(²)								
	Department of Revenue	Yes	A	County assessors	County assessors	50,000								
	Department of Revenue Services	Yes	No	Town assessor	Town clerk	99,600								
	Department of Revenue	Yes Yes	A B	Property appraiser	Property appraiser County clerk	3131,140 235,525								
	Department of Taxation	Yes	No	(x)	(X)	(NA)								
Idaho D	Department of Revenue and Taxation	Yes	A	County assessors	County recorders	25,044								
Illinois D	Department of Revenue, Property Tax Administration	165	n	County assessors	county recorders	23,044								
	Bureau	Yes	No	County and township assessors	County recorders	400,000								
	Board of Tax Commissioners Department of Revenue, Property Tax Division	No Yes	C B	County and township assessors County assessors	(X) County recorders	(X) 160,000								
	Department of Revenue, Division of Property Valuation	Yes	В	County appraisers	County registers of deeds	98,335								
w	D	V	N .	D	Court of all of	250,000								
	Department of Revenue, Research Division	Yes Yes	No B	Property valuation administrators Parish assessors	County clerks Clerk of the court	250,000								
									Bureau of Taxation, Property Tax Division		A	Town assessors	-	60,000
	State Department of Assessments and Taxation				A	Supervisors of assessment	(*)	125,000						
Massachusetts. D	Department of Revenue, Bureau of Local Assessment	Yes	A	Assessors	Town assessors	160,000								
	State Tax Commission	Yes	В	Local assessors and equalization officials	County registers of deeds	(NA)								
	Department of Revenue, Local Covernment Aids and Analysis Division	Yes	No	County assessors		5300,000								
	State Tax Commission	No	C	(X)	(X)	(X)								
	Department of Revenue, Property Valuation Division	Yes	No	County appraisers (State employees)	County clerks and recorders	°40,000								
Nebraska D	Department of Revenue	Yes	В	County assessors	Registers of deeds	80,000								
	Department of Taxation, Division of Assessment Standards Department of Revenue Administration, Property Appraisal	Yes	В	County assessors	County recorders	60,000								
	Division	Yes	No	Selectmen of town/city, city and	Selectmen of town/city, city and	47,700								
New Jersey D	Department of Treasury, Division of Taxation	Yes	No	town assessors Tax assessors	town assessors County registrars	205,644								
	Taxation and Revenue Department, Property Tax Division	Yes	No	County assessors	County assessors	(NA)								
	Division of Equalization and Assessment	No	С	(X)	(X)	(X)								
North Dakota S	State Tax Department	Yes	No	County auditors	County registers of deeds	(NA)								
Ohio D	Department of Tax Equalization	Yes	A	County auditors	County recorders	7467,884								
	Tax Commission, Ad Valorem Tax Division	Yes	*в	County assessors	County clerks	20,000								
	Department of Revenue, Assessment and Appraisal Division State Tax Equalization Board	Yes Yes	A No	County assessors Assessors	County assessors Recorders of deeds	150,000								
	· ·			Hadeadora	Recorders or deeds	322,233								
	Department of Community Affairs, Supervisor of Equalization	Yes	No	Local assessors	Local assessors	19,000								
	State Tax Commission, Property Tax Division	Yes	A	County assessors	County assessors	42,500								
South Dakota D	Department of Revenue, Property Tax Division	Yes	No	Director of equalization	Director of equalization	\$75,000								
	Division of Property Assessment	Yes	No	Assessors of property	Registers of deeds	200,000								
Texas S	State Property Tax Board	Yes	В	Tax assessors-collectors	County clerk	(NA)								
	State Tax Commission, Local Valuation Division	Yes	No	County assessors	County recorders	30,000								
	Division of Property Taxation Department of Taxation, Property Tax Division	Yes Yes	A No	Town listers (assessors) Commissioners of revenue	Town clerks Clerks of circuit court	15,000 (NA)								
	Department of Revenue, Property Tax Division	Yes	NO A	Commissioners of revenue County assessors	County treasurers	185,308								
West Virginia. S	State Tax Department, Local Government Relations			·	•									
	Division Department of Revenue, Assessment Practices Division	Yes Yes	B No	County assessors City and town assessors	County clerks County registers of deeds	12,000								

See footnotes at end of table.

Table 6. Major Characteristics of State Ratio Studies—Continued

								Use of sales	
	Sample	Scre	ening occu	ırs				Price verification by	
State	size (before screening) ⁸	At time of enu- meration	When price verified	During statistical treatment	Personal inter- view	Tele- phone	Question- naire ¹⁰	Transfer tax or similiar data, source as specified	Remarks
Alabama Alaska Arızons	10% (NA) 78%	Yes -	Yes Yes Yes	Yes -	Yes -	Yes - -	U31(15,000)	Inspection of transfer tax data No transfer tax Inspection of transfer fee data, including	
Arkansas	(NA)	-	-	Yes	Yes	Yes	-	affidavits Inspection of title company records and transfer tax data	
California	(2)	(2)	(2)	(²)	(2)	(²)	(2)	(2)	
Colorado Connecticut Florida ³ Georgia	80% 53% (3)	- - - -	- Yes Yes	Yes Yes Yes Yes	Yes	-	U45(49,300) 3U32(10,500)	Inspection of transfer tax data Inspection of transfer tax data -	
Hawaii	64% 8,213	Yes	Yes -	Yes	-	-	_	Inspection of transfer tax data Inspection of transfer tax affidavits	
Idaho Illinois Indiana	(11) 21% (X)	-	Yes - -	Yes Yes	-	-	12Yes - -	No transfer tax Inspection of real estate transfer declarations State has tax on income derived by subject corporations from sales of realty	
Iowa Kansas	(13) 73%	-	-	Yes Yes		Yes Yes	U25(31,000)	Inspection of real estate transfer records Inspection of certificates of value	
Kentucky	(14)	Yes	Yes	Yes	-	-	-	Inspection of transfer tax affidavits	Larger counties sampled, great deal of initial screening is done
Louisiana Maine Maryland	10,000 36% 80%	Yes -	Yes	Yes Yes	(NA)	(NA)	(NA)	No transfer tax Affidavits for property valuation are confidential Disclosure of sales price, a prerequisite to	
Massachusetts.	All sales	_	-	Yes	-	_	_	recording Price verified by tax assessors	
Michigan	(NA)	Yes	Yes	Yes	Yes	-	-	Affidavit usable only if land sales price is verifiable on disclosure	
Minnesota Missouri	90% (X)		Yes	Yes	Yes -	Yes	_	Inspection of certificates of real estate value No transfer tax	
Montana Nebraska	(15) (16)	Yes Yes	Yes	Yes ~	-	_	_	Inspection of realty transfer certificates Inspection of real estate transfer statements	
Nevada	60,000	-	-	Yes	Yes	-	1.4	Inspection of title company records by subpoena. Inspecting Declarations of Value.	
New Hampshire.	34%	Yes	Yes	Yes	Yes	Yes	¹⁷ U61(14,114) U39(28,418)	Inspection of transfer tax data (State equaliza- tion survey forms, and stamps) Inspection of transfer tax records, including af-	
New Mexico	11,150 (X)	-	Yes	-	Yes -	Yes	-	fidavits; also, inspecting title company records No transfer tax	
North Dakota Ohio	(18) 70%	²⁰ Yes	Yes	- Yes	Yes	Yes	(²¹)	No transfer tax Inspection of conveyance fee data	
Oklahoma Oregon	20,000 49%	Yes Yes	Yes	Yes Yes	Yes Yes	Yes Yes	(NA)	Inspection of transfer tax data No transfer tax	Data for 1980 preliminary not yet
Pennsylvania	322,253	-	-	Yes	-	-	-	Inspection of transfer tax data including affidavits	avaitable
Rhode 1sland	82%		-	Yes	-	-	-	Inspection of transfer tax data	
South Carolina South Dakota	(23)	Yes	Yes Yes	_	Yes	Yes	12 Yes	Inspection of transfer tax data Inspection of transfer tax data and records of title companies	
Tennessee	14% (NA)	Yes -	Yes	Yes -	Yes Yes	Yes -	=	Inspection of transfer data Inspection of title company records (no transfer tax)	
Utah	100%	-	Yes	Yes	Yes	Yes	U45(3,000)	(no transfer tax)	
Vermont Virginia	100%	-	Yes Yes	Yes	_	-	-	- Inspection of property transfer returns - Inspection of recordation tax receipts	
Washington	31%	Yes	Yes	Yes	_		_	Inspection of real estate excise tax affidavits	
West Virginia.	100%	-	-	Yes	-	-	-	Declarations of consideration	
Wisconsin	50%	-	-	Yes	-	-	-	Inspection of real estate transfer return	

Explanation of codes used in copy is as follows:

- A For types infrequently sold.
- B Used to supplement sales. C Used exclusively.

- Data not relevant to nature of study, or relevance not indicated by data obtained. NA Not available. X Not applicable.

1 Estimate in each instance is gross number of transfers (including sales) during entire period involved, thus includes any subsequently discarded for any reason. EXTREME CAUTION should be used in any comparison of transfers reported here with measurable sales, e.g., those reported in table 9, Volume 2, 1977 Census of Governments. Ratio studies as such also become the study after screening and the study after screening. Assessment are State employees. Three-year sales period. Five-year sales period. Apparent total of sales in 46 counties for a process of sales in sample before any are discarded. Any percentage shown is a percentage of total number of transfers occurring as shown in adjacent column on the left. The number following "U" is the percentage of usable responses in relationship to the total number of guestionnaires, which is shown in parentheses. "Approximately 9,705 (2) percent) sales remained in the study after screening. Number not available. "Approximately 120,000 (75 percent) sales remained in the study after screening. "Approximately 9,706 (2) percent) sales remained in the study after screening. "Offices of Manchester and Nashua were not included in mail canvass. "Approximately 9,706 (2) percent) sales remained in the study after screening. "Approximately 30,000 (42 percent) sales remained in the study after screening. "Approximately 30,000 (42 percent) sales remained in the study after screening. "Approximately 30,000 (42 percent) sales remained in the study after screening. "Approximately 30,000 (43 percent) sales remained in the study after screening. "Approximately 30,000 (44 percent) sales remained in the study after screening. "Approximately 30,000 (45 percent) sales remained in the study after screening. "Approximately 30,000 (45 percent) sales remained in the study after screening. "Approximately 30,000 (45 percent) sales remained in the study after screening. "Appro

STATE RATIO STUDIES

Table 7. Categories of Sales or Other Transfers of Property Excluded From State Ratio Studies

	Spec		relationship of/ and/or grantee	or between grant	or			Miscella-
State			Non	profit organizat	ion	Transfers of	Foreclosure or other	neous categories,
20000	Relatives	Corporate	A unit of	Oth	er	convenience ²	such legal action	number used
		connection1	government	Religious or charitable	Other			
United States, total	42	39	41	38	33	42	42	
AlabamaAlaska	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	-
Arizona	Yes	Yes	Yes	Yes	Yes	Yes	Yes	-
ArkansasCalifornia	Yes (3)	Yes (3)	Yes (3)	Yes (3)	Yes (3)	Yes (³)	Yes (3)	-
Colorado	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	- 14
Florida	Yes	Yes	Yes	Yes	-	Yes	Yes	2
Georgia Hawaii	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	1
IdahoIllinois	Yes Yes	_ Yes	Yes Yes	Yes Yes	-	Yes Yes	Yes Yes	- 1
Indiana	(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)
Iowa Kansas	Yes Yes	Yes -	Yes Yes	Yes Yes	Yes	Yes Yes	Yes Yes	3
KentuckyLouisiana	Yes Yes	Yes	Yes Yes	Yes	Yes	Yes	Yes	-
Maine	Yes	Yes Yes	Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	-
Maryland	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	-
Michigan	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	1
Missouri	(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)
Montana Nebraska	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	1 -
Nevada	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	- 2
New Jersey	Yes	Yes	Yes	Yes	Yes	Yes	Yes	3
New York	Yes (4)	Yes (4)	Yes (4)	(4)	(4)	Yes (4)	Yes (4)	(4)
North Dakota	Yes	Yes	Yes	Yes	Yes	Yes	Yes	-
OhioOklahoma	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	1
OregonPennsylvania	Yes	Yes	Yes	Yes	Yes	Yes	Yes	-
	Yes	Yes	Yes	Yes	Yes	Yes	Yes	-
Rhode IslandSouth Carolina	Yes Yes	Yes Yes	Yes	-	-	Yes Yes	Yes Yes	
South Dakota	Yes	Yes	Yes	Yes	-	Yes	Yes	-
Tennessee Texas	Yes Yes	Yes -	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	-
UtahVermont	Yes Yes	Yes Yes	Yes Yes	Yes	Yes	Yes Yes	Yes Yes	-
Virginia	Yes	Yes	Yes	Yes	Yes	Yes	Yes	-
Washington	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	18 1
Wisconsin	Yes	Yes	Yes	Yes	Yes	Yes	Yes	-

Note: In some instances, responses to 1979 questionnaires exhibit substantial variation from corresponding responses for State and Local Ratio Studies and Property Assessment, Special Studies No. 72, August 1975.

⁻ Indicates transactions are not necessarily excluded from ratio studies.

1 Transfers between corporate affiliates, or between a corporation and its subsidiary, a corporation and its stockholders, or two corporations having the same

ownership.

Transfera to correct defects in title, create joint tenancy, reorganize or reconvey property.

Patio studies as such have been discontinued since the implementation of Proposition 13. When studies were performed prior to Proposition 13 California used only appraisals, no sales.

State uses only appraisals in conducting ratio studies.

STATE AND LOCAL RATIO STUDIES

Table 8. Statistical Measures Derived for State Ratio Studies

		Table	o. Statis	tical Measure	5 Delived	ioi State	itatio stadit		
State	Arith- metic mean	Median ratio	Ratio of aggregate amounts	Coefficient of intra-area dispersion, from ratio indicated	Coefficient of interarea dispersion	Frequency distribution	Index of regressive assessment (price related differential)	Standard deviation	Other
United States,									
total	36	33	36	From mean - 12 From median - 16 From both - 1	8	21	20	23	11
Alabama	Yes	Yes	Yes	_	_	_	_	_	_
Alaska	-	-	Yes	-	Yes	-	-	-	-
Arizona	Yes	Yes	Yes	Median		_	-	Yes	-
Arkansas California ²	¹Yes Yes	Yes	¹Yes Yes	Median	Yes	Yea	-	Yes	-
Carriornia	res	ies	ies	median	les	lea	_	res	-
Colorado	-	-	Yes		-	Yes	-	Yes	-
Connecticut	Yes	Yes	Yes	Mean	-	-	Yes	Yes	Coefficient of variance
Florida	Yes	Yes	Yes	Mean	~	Yes	Yes	Yes	(3)
Georgia	Yes Yes	Yes -	Yes	- Mean		Yes	Yes	Yes	_
	100			Jacus .		100	103	105	
Idaho	Yes	Yes	Yes	-	-	Yes	Yes	Yes	(4)
Illinoia	Yes	Yea	Yes	Median	-	Yes	Yes	Yes	(5)
Indiana	-		Yes		-	-	-	-	-
Iowa	Yes	Yes	Yes	Median	-	-	Yes		_
Kansas	Yes	Yes	Yes	Median	_	Yes	_	Yes	-
Kentucky	Yes	Yes	~	Median	_	Yes	Yes	-	Coefficient of variation
Louisiana	-	Yes	-	-	-	-	-	- 1	-
Maine	Yes	Yes	Yes	Median	-	-	-	Yes	~
Maryland	Yes	-	Yes	Mean	-		Yes	Yes	-
Massachusetts	Yes	-	Yes	-	-	Yes	-	_	Coefficient of variation
Michigan	Yes	Yes	_	-	_	-	-	Yes	_
Minnesota	Yes	Yes	Yes	Median	-	Yes	Yes	Yes	-
Missouri	Yes	Yes	Yes	-	Yes	Yes	Yes	Yes	(⁶)
Montana	Yes	-	Yes	Mean	Yes		Yes	Yes	(7)
Nebraska	Yes	Yes	Yes	Median	Yes	Yes	Yes	Yes	-
Nevada	Yes	Yes	-	(a)	_	-	-	Yes	9)
New Hampshire		Yes	Yes	Median	-	-	-	-	-
New Jersey	Yes		Yes	Mean	-	-	Yes		-
New Mexico	_	Yes	¹Yes	Median	_	1		Yes	Coefficient of variation
New TOTK	_	_	168		_			_	Coefficient of variation
North Dakota	Yes	Yes	Yes	Mean	-	Yes	Yes	Yes	-
Ohio	Yes	-	Yes	Mean	-	Yes	-	Yes	Coefficient of variation
Oklahoma	Yes	Yes	Yes	Median	-	. ~	Yes	-	-
Oregon	Yes Yes	Yes Yes	Yes	Mean _	_	Yes -			-
remisylvania	162	169	_				_		-
Rhode Island	-	Yes	Yes	Median	_	-	Yes		-
South Carolina	Yes	Yes	-	Median	-	Yes	-	-	-
South Dakota	-	Yes	-	-	-	-	-		-
Tennessee	Yes	Yes	Yes	Mean	-	Yes	Yes	Yes	-
Texas	-	-	Yes	-	-	-	-	-	-
Utah	Yes	Yes	Yea	Mean	Yes	Yes	_	Yes	~
Vermont	Yes	Yes	Yes	-	-	Yes	Yes	-	-
Virginia	Yes	Yes	Yes	Median	-	-	Yes	-	~
Washington	Yes	Yes	Yes	Mean	Yes	Yes	-	Yes	-
West Virginia	Yes	-						-	
Wisconain	Yes	Yes	Yes	Median	Yes	Yes	Yes	-	_

⁻ Indicates no measure of the type specified is derived.

⁻ Indicates no measure of the type specified is derived.

**Data for Arkansas presented as shown in State and Local Ratio Studies and Property Assessment, Special Studies No. 72, 1975. Data for New York as to "ratio of aggregate amounts," also presented as shown in same publication.

**Ratio studies as such have been discontinued since the implementation of Proposition 13. Responses presented refer to California practice when ratio studies were last performed.

**Pattio studies as such have been discontinued since the implementation of Proposition 13. Responses presented refer to California practice when ratio studies were last performed.

**Pattio studies as such have been discontinued since the implementation of Proposition 13. Response presented refer to California practice when ratio studies were last performed.

**Additional measures derived are coefficient of coefficient of variation, range, and standard error of mean.

**Additional measures derived are average deviation, coefficient of variation, range, and standard error of mean.

**State derives as such have been discontinued since the implementation of Proposition 13. Responses presented are coefficient of coefficient of variation and measures derived are coefficient of coefficient of wariation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, range, and standard error of mean.

**Additional measures derived are coefficient of variation, ra

STATE RATIO STUDIES

Table 9. Use of Ratio Findings Contained in State Ratio Studies

			Accomplishment of reappraisal programs						
		Equalization of assessed values		Apporti	onment of State aid				Possi-
State	Manner of use	Among counties, with values initially determined by officials at level specified	Within counties	For schools ¹	For purposea specified	Other	Selecting reappraisal targets by classification cited	Evaluating reappraisal effective- ness	bility for use in tax- payer appeals
AlabamaAlaskaArizonaArkansasCalifornia ³	A, I-E A I-E A, I-E A, I-E	Local Local Local Local Local	Yes (2) Yes Yes (2)	1 No Yes Yes Yes Yes	(2) (2) (2) (2) (2) (2)	(2) (2) (2) (2) (2) Certain social programs	(2) (2) Area, use category (2) (2)	(2) (2) Yes (2) Yes	(2) (2) (2) (2) (2) Yes
Colorado Connecticut Florida	A, I-E, I-S A A, I-E, I-S	Local	(2) Yes (2)	(4) Yes	(2) (2) (2)	(2) (2) (2)	Area, use category (2) Area, use category	(2) (2) Yes	Yes (2) Specifically litigation
Georgia Hawaii ⁵	A, I-S I-S	State and local	Yea (2)	Yes (2)	Health grants (2)	(²) (²)	(2) Area, use category	(²) Yes	(2) (2)
Idaho Illinois	A A, I-S	Local	(²) (²)	Yes Yes	(²) Grants in aid	(²) Provide a comparable base for rate and debt limitations	Area, use category Area, use category	Yes Yes	(²) Yes
IndianaIowa Kansas	A, I-E A, I-E, I-S A	Local Local Local	Yes Yes Yes	No ¹No Yes	(2) (2) (2)	(2) (2) (2) (2)	(2) (2) Area	(²) (²) Yes	(2) (2) Yes
Kentucky Louisiana Maine Maryland. Massachusetts	A, I-E, I-S A, I-E A, I-E, I-S A A, I-E	Local Local Local (towns) (2) Local (towns)	Yes Yes (2) (2) (2)	Yes 1 No Yes Yes Yes	(2) (2) (2) Police aid Highway and general municipal aid	(2) (2) (2) (2) (2) (2)	Area, use category (2) Area, use category Area Area, use category	Yes (²) Yes Yes Yes	(2) (2) (2) (2) (2) (2)
Michigan Minnesota Missouri Montana	A, I-S A, I-E, I-S A A, I-E, I-S	Local	Yes (2) (2) Yes	Yes Yes Yes	(2) Local government aid (2) (2)	(2) (2) (2) (2) Continuous adjustment of	Area Area, use category Area Area, use category	Yes Yes (²) Yes	Yes Yes (²) Yes
Nebraska	A, I-E	Local	(²)	¹ No	(2)	computer programs	Area	(2)	(2)
Nevada New Hampshire	A, I-E A, I-S	State and local Local (towns)	(²) Yes	¹No Yes	(2) Forest land and flood control aid	(²)	Use category Area, use category	(²) (²)	(²) Yes
New Jersey	A	Local	Yes	Yes	(²)	Basis for calculations of county revenue components	Area, use category	Yes	Yes
New Mexico New York	A, I-S A, I-E, I-S	Local State and local	Yes (2)	¹No Yes	(²) Revenue sharing	(2) Determination for tax and debt limits	Area Uae category	(²) Yes	(²) Yes
North Dakota Ohio Oklahoma	A, I-E A, I-E, I-S A, I-E, I-S	Local State and local Local	(²) Yes Yes	Yes ¹Yes Yes	(2) (2) (2) (2)	(2) (2) Determine salary levels of	Area Area, use category Area, use category	Yes Yes Yes	(²) Yes Yes
Oregon		State and local	Yes	Yes	(2)	county officials Determining taxing and bonding power of govern- ment units. To correct value allocations between land and building compon- ents. Identifying market trends.	Area, use category	Yes	Yes
Pennaylvania	A	Local	(²)	Yes	(2)	(2)	Area	(2)	No
Rhode Island South Carolina South Dakota Tennessee Texas.	A, I-E, I-S A A, I-E A, I-S A	Local (towns) State and local State and local Local Local	(2) (2) Yea (2) No	Yes Yes Yes ¹ No Yes	$\begin{pmatrix} 2 \\ 2 \\ 2 \\ 2 \end{pmatrix}$	(2) (2) (2) (2) (2)	Area, use category Area Area, use category Uae category	(2) Yes Yes Yes (2)	(2) (2) Yes Yes (2)
Utah Vermont Virginia	A, I-E A A	Local (towns) Local (counties and independent cities)	Yes (2) (2)	1 No Yes Yes	(2) (2) (2)	(2) (2) In connection with the assessment of public ser-	Area, use category Area Area	Yes (2) (2)	(2) Unofficially No
Washington West Virginia Wisconsin		State and local State and local State and local	(²) (²) Yes	Yes Yes ¹Yes	(2) (2) (2) (2)	vice property State levy of utility values (2) (2)	Area Area Area, use category	Yes (²) Yes	(2) (2) No

Explanation of codes used in copy is as follows:

A - Ratio findings used to adjust jurisdiction aggregates to a common level, to produce an equalized value base for apportioning State or other aid, or for similar interjurisdictional equalization purpose.

I-E - Ratio findings used to change individual assessed values whenever necessary, to attain a common level within the entire local assessing jurisdiction affected.

I-S - Ratio findings used to change individual assessed values whenever necessary, to attain a common level for a specified intrajurisdictional subgroup, e.g., use category or neighborhood.

[&]quot;Area" may include entire jurisdiction or a portion thereof. "Use category" refers to purpose for which property is used, or in particular instances, can be used. Examples include single-family residential, commercial, industrial, and agricultural.

Available data from this survey have been compared with data from <u>School Finances at a Fifth Clance</u>, Education Commission of the States, Denver, Colorado, June 1980.
Relevance, if any, not indicated by data obtained. Ratio studies as such have been discontinued since the implementation of Proposition 13. Data presented herein pertain to last ratio study completed. Formerly used in school aid apportionment formula. The assessing function, formerly performed by the State, becomes a county function July 1, 1981.
The local elected assessors, nevertheless, are State employees. Among independent school districts.

Table 10. Scope of Ratio Studies Conducted by Selected Local Jurisdictions

Jurisdiction	Usual frequency of study	Sales or other market value indi- cators oc- curred during period shown	Availability of results for public use	Jurisdiction	Usual frequency of study	Sales or other market value indi- cators oc- curred during period sbown	Availability of reaults for public uae
Alabama: Jefferson County Montgomery County	Annually Annually	1 year Not obtainabl		Nebraska: Douglas County	Annually	20 months	Obtainable
Arizona: Maricopa County	Annually	1 year	Not obtainable	New York: New York City	Annually	6 months	Obtainable
California ¹		(1)	(1)	North Carolina: Mecklenburg County	Annually	1 year	Obtainable
Connecticut: Hartford city	Prior to and during a city wide revaluation	4 years	Obtainable	Ohio: Franklin County Lucas County Mahoning County	Triennially Triennially Triennially	3 years 2 years 1 year	Obtainable Obtainable Inserted on
Delaware: Kent County Dover city	When requested Annually	8 months 1 year	Obtainable Obtainable	Stark County		3 years	tax bill Inserted on tax bill
District of Columbia: Washington city	Annually	1 year	Obtainable	Oregon: Lane County Multnomah County	Annually Annuslly	1 yesr 1 year	Obtainable Obtainable
Florida: Dade County Jacksonville-Duval	Annuslly	1 year	Not obtainable	Pennsylvania: Allegheny County	Annually	1-1/2 years	Inserted on
County	Annually	1 year	Obtainable	Delaware County Montgomery County	(3) Annually	1 year 1 year	tax bill Not obtainable Not obtainable
Chatham County	Annually Annually	1 year 2 years	Obtainable Obtainable	South Dakota:			
11linois: Winnebago County Bloomington city	Annually Annually	1 year 1 year	Obtainable Obtainable	Minnehaha County Texas: Jefferson County	Annually	3 years	Obtainable Obtainable
Iowa: Ft. Madison city	Annually	1 year	Obtainable	Ft. Worth city Wichita Falls city	Annually Triennially; one-third of city each year	6 months 2 years	Not obtainable Obtainable
Kansas: Sedgwick County	Continuing basis	6 months	Not obtainable	Virginia: Arlington County	As required	3 years	Obtainable
Michigan: Detroit city Flint city Grand Rapids city	Annually/quarterly Annually Annually	18 months 2-1/2 years 1 year	Obtainable Obtainable Obtainable	Fairfax County Hampton city Norfolk city Portsmouth city	Annually Annually Annually Semiannually	1 year 1 year 1 year 1 year	Obtainable Obtainable Obtainable Obtainable
Minnesota: Hennepin County Ramaey County St. Louis County Minneapolis city	Semiannually Annually Annually Semiannually ²	1 year 2 years 2 years 1 year	Not obtainable Not obtainable Obtainable Not Obtainable	Washington: King County Pierce County Spokane County Yakima County	Annuslly (4) Annuslly Annuslly	8 months (4) 1 year 8 months	Obtainable Obtainable Obtainable Obtainable
Missouri: Jackson County Kanaas City	Annually Annually	1 year 1 year	Obtainable Obtainable	Wisconsin: Madison city Milwaukee city	Annually Annually	1 year 1 year ⁵	Obtainable Obtainable

Ratio studies as such have been discontinued since the implementation of Proposition 13.
On request.
As necessary for court cases.
As recorded throughout the year; period covered is usually less than four years, but length depends on the study.
First six months of sales period may be separately examined for preliminary findings.

Table 11. Intra-Area Classifications for Which Selected Local Jurisdictions Derive Ratios, by Jurisdiction

		Locati	on		Covernmental units			
	1	Urban						
Jurisdiction	Entire urban area	Neighborhoods or assessing districts	Suburban	Rural	Municipalities or townships	School districts	Other	
Alabama:								
Jefferson County Montgomery County	(¹) Yes	Yes Yes	(¹) Yes	(¹) Yes	(¹) Yes	(¹) Yes	Appraisal manual types; structure age; value ranges	
Arizona: Maricopa County	(2)	(2)	(²)	(²)	(2)	(2)	General county level only	
California	(3)	(3)	(3)	(3)	(3)	(3)		
Connecticut: Hartford city	Yes	Yes	(2)	(2)	(2)	(2)	Structure age; value ranges	
Delaware: Dover city	Yes	Yes	Yes	(²)	(2)	(2)		
District of Columbia: Washington city	Yes	Yes	(2)	No	No	No		
Florida: Dade County Jacksonville-Duval County	Yes (1)	Yes Yes	Yes (1)	Yes (2)	Yes Yes	(1) (1)	Land use codes Appraisal manual types	
Ceorgia: Chatham County	Yes	Yes	Yes	Yes	Yes	Yes	Appraisal manual types; structure age; value ranges; grade of construction	
Fulton County	Yes	(2)	Yes	(1)	(1)	(¹)	and time of sale	
Illinois: Bloomington city	(²)	(2)	(²)	(2)	(²)	(²)	Entire jurisdiction only	
Iowa: Fort Madison city	(²)	Yes	(²)	(2)	(²)	(2)	Structure age	
Kansas: Sedgwick County	Yes	(2)	Yes	Yes	Yes	(²)		
Michigan: Detroit city	(1)	Yes	No	No	(²)	(1)	Appraisal manual types; structure age; value ranges; story height; exterior	
Flint city	Yes	Yes	No	No	Yes	(1)	wall Appraisal manual types; structure age;	
Grand Rapids city	Yes	Yes	Yes	Yes	Yes	(1)	value ranges; geographic locations Appraisal manual types; value ranges	
Minnesota: Hennepin County Ramsey County	(¹) Yes	(¹) Yes	(¹) Yes	(1) (1)	Yes Yes	(1) (1)	Property type Appraisal manual types; structure age;	
St. Louis County Minneapolis city	(¹) Yes	(¹) Yes	(¹) No	(¹) No	Yes (²)	(1) (1)	value ranges; location; dwelling types Value ranges Structure age; value ranges; geograph- ical areas	
Missouri: Jackson County Kansas City	Yes (1)	(¹) Yes	Yes No	Yes No	Yes (1)	Yes		
Nebraska: Douglas County	Yes	(1)	Yes	Yes	(1)	(1)	Structure age; value ranges	
New York: New York City	Yes	Yes	(²)	(²)	(1)	(1)	Appraisal manual types; value ranges	
North Carolina: Mecklenburg County	Yes	(1)	(1)	(1)	"Yes	(1)	Appraisal manual types; structure age; value ranges; areas	
Ohio:								
Franklin CountyLucas County	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes (1)	Value ranges	
Mahoning County	(1) (1)	(1) (1)	(¹) (¹)	(1) (1)	Yes (1)	Yes Yes	Appraisal manual types; structure age; value ranges	
Oregon: Lane County	Yeş	Yes	Yes	Yes	Yes	Yes	Appraisal manual types; building classi	
Multnomah County	Yes	(1)	Yes	Yes	(1)	(1)	appraisal manual types; building classi- ficationsanual types; value ranges; property zone; year appraised; geo- graphic area	
Pennsylvania: Allegheny County Delaware County. Montgomery County.	Yes (2) (1)	Yes (2) (1)	Yes (2) (1)	(1) (2) (1)	Yes (²) Yes	Yes (2) (1)	County level only Value ranges	
South Dakota: Minnehaha County	Yes	(1)	(1)	Yes	Yes	Yes		

See footnotes at end of table.

Table 11. Intra-Area Classifications for Which Selected Local Jurisdictions Derive Ratios, by Jurisdiction-Continued

		Locat1	on		Governmental units		
	ı	Irban		Rural			
Jurisdiction	Entire urban area	Neighborhoods or assessing districts	Suburban		Municipalities or townships	School districts	Other
-							
Texas: Jefferson County	(²)	Yes	(1)	(1)	Yes	Yes	Appraisal manual types; structure age;
Fort Worth city	(2)	(1)	(1)	(1)	Yes	Yes	Appraisal manual types; structure age
Wichita Falls city	Yes	Yes	Yes	Yes	Yes	Yes	
Virginía: Arlington County	(1)	Yes	(1)	(1)	(²)	(²)	Appraisal manual types; structure age;
Fairfax County	Yes	Yes	Yes	(1)	(1)	(2)	value ranges Land use; zoning; geographic areas
Hampton city	(1)	Yes	(1)	(1)	(1)	(2)	Appraisal manual types
Norfolk city	(1)	Yes	(1)	No	Yes	(2)	
Portsmouth city	(1)	Yes	(2)	No	(2)	(2)	
Washington:							
King County	(1)	Yes	(1)	(1)	(1)	(1)	Value ranges
Pierce County	s Yes	§Yes	5 Yes	5Yes	5 Yes	5 Yes	
Spokane County	(2)	(2)	(2)	(2)	(2)	(²)	value ranges Countywide ratio only
Yakima County	(1)	(1)	(2)	(2)	(1)	(1)	Value ranges
Wisconsin: Madison city	(1)	Yes	(1)	(1)	(1)	(1)	Geographic areas
Milwaukee city	(1)	Yes	(1)	(1)	Yes	(1)	Appraisal manual types; structure age

¹Available data do not rule out possible applicability.
²Available data indicate no applicability.
²Ratio studies as such have been discontinued since the implementation of Proposition 13.
⁴Charlotte only.
⁵Ratios calculated for any named category, as deemed necessary.

Table 12. Property Use Categories for Which Selected Local Jurisdictions Derive Ratios, by Jurisdiction

					Rea	lty				
Jurisdiction	All types		Residential							Personalty
Julisalecton	as a single group	All	Single- family	Multi- family	Commercial	Industrial	Agricultural	Vacant land	Other	rersonarcy
Alabama: Jefferson County Montgomery County	(¹) Yes	Yes Yes	No Public utility, timber	No No						
Arizona: Maricopa County	(¹)	(1)	Yes	(1)	Yes	(1)	(1)	(¹)	No	No.
California	(2)	(²)	(2)	(2,)	(²)	(²)	(2)	(2)	(2)	(2)
Connecticut: Hartford city	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	(3)	(3)
Delaware: Dover city	(1)	Yes	Yes	(1)	Yes	(1)	No	Yes	No	No
District of Columbia: Washington city	(1)	Yes	Yes	Yes	Yes	Yes	No	Yes	(1)	(1)
Florida: Dade County Jacksonville-Duval County.	(¹) Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	(1) Yes	Yes Yes	(1) Public utility, timber	(³) Yes
Ceorgia: Chatham County	Yes		Yes							
Fulton County	Yes	(¹)	(1)	(1)	(1)	(1)	(1)	(1)	mineral rights No	No
Illinois: Winnebago County	Yes	Yes	Yes	Yes	(1)	(1)	(1)	(1)	No	No
Iowa: Fort Madison city	Yes	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(3)	(3)
Kansas: Sedgwick County	(1)	Yes	(1)	(1)	Yes	Yes	Yes	Yes	(3)	(3)
Michigan: Detroit city Flint city Crand Rapids city	Yes (¹) Yes	Yes Yes Yes	Yes Yes Yes	Yes Yes Yes	Yes Yes Yes	Yes Yes Yes	No No Yes	(1) (1) Yes	(1) (1) (1)	(1) (1) (1)
Minnesota: Hennepin County	(1) (1) Yes Yes	Yes Yes Yes Yes	(1) Yes (1) Yes	(1) Yes (1) Yes	Yes (¹) Yes Yes	Yes (¹) Yes Yes	Yes No Yes No	(1) Yes (1)	(1) (1) Seasonal recreational (1)	No No (1) (1)
Missouri: Jackson County Kansas City	Yes	Yes (1)	(¹) Yes	(1) (1)	(1) (1)	(1) (1)	(1) (1)	Yes (1)	(1) (1)	(3) (1)
Nebraska: Douglas County	(1)	Yes	(1)	(1)						
New York: New York City	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Public utility	(1)
North Carolina: Mecklenburg County	(1)	Yes	Yes	Yes	*Yes	*Yes	(1)	Yes	(1)	(1)
Ohio: Franklin County. Lucas County. Mahoning County. Stark County.	Yes (1) Yes (1)	(¹) Yes Yes Yes	(1) Yes Yes (1)	(1) Yes Yes (1)	(¹) Yes Yes Yes	(¹) Yes Yes Yes	(1) Yes Yes Yes	(1) Yes Yes Yes	Public utility	(1) (1) (1) (1)
Oregon: Lane County Multnomah County	Yes Yes	Yes Yes	(¹) Yes	(¹) Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	(¹) Homestead	Yes Yes
Pennsylvania: Allegheny County	(1)	Yes		No						
Delaware County Montgomery County	Yes (1)	(1) Yes	(1) Yes	(1) (1)	(¹) Yes	(1) Yes	(1) (1)	(1) (1)	mineral rights (1) (1)	No No
South Dakota: Minnehaha County	Yes	(1)	(1)	(1)	(1)	(1)	(1)	(1)		No
Texas: Jefferson County Fort Worth city	(1) (1)	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes Yes	(³) Yes	Yes Yes	Public utility, mineral	(¹)
Wichita Falls city	Yes	rights	Yes							

Table 12. Property Use Categories for Which Selected Local Jurisdictions Derive Ratios, by Jurisdiction—Continued

					Rea	lty					
Jurisdiction	All types		Residential							Personalty	
	as a single group	A11	Single- family	Multi- family	Commercial Industrial		Agricultural	Vacant land	Other	, , , , , , , , , , , , , , , , , , , ,	
Virginia: Arlington County	(1) (1) Yes Yes (1)	Yes Yes Yes Yes Yes	Yes Yes Yes Yes (1)	(1) Yes Yes Yes (1)	(1) Yes Yes Yes Yes	(1) Yes Yes Yes (1)	(1) (2) (1) (1) (1) (2)	Yes Yes Yes Yes Yes	(t) (t) (t) (t) (t) (t)	(3) (3) (3) (3) (3) (3)	
Washington: King County Pierce County. Yakima County.	Yes ⁵ Yes Yes	Yes Yes (1)	(1) *Yes (1)	(1) 5Yes (1)	Yes syes (1)	Yes ⁵ Yes (1)	(1) 5Yes (1)	(1) 5Yes (1)	(1) (1) (1)	(3) (3) (3)	
Wisconsin: Madison city Milwaukee city	Yes Yes	Yes Yes	'Yes Yes	Yes Yes	Yes Yes	(³) Yes	Yes Yes	Yes Yes		(3) Yes	

¹Available data do not rule out possible applicability.

²Ratio studies as such have been discontinued since the implementation of Proposition 13.

³Available data indicate that no ratio studies are conducted for this category.

⁴In Mecklenburg County, these two categories are combined.

⁵As deemed necessary.

Table 13. Major Characteristics of Ratio Studies Conducted by Selected Local Jurisdictions

		T		Use of	sales data	
	Value		Sor	eening occurence1	sales data	
Jurisdiction	Value indicators used	Sales included (before screening)	At time of enumeration	When price verified	During statistical treatment	Price verified by means indicated ¹
Alabama: Jefferson County Montgomery County	Sales Sales, appraisals	Sample Sample	Yes	Yes Yes	Yes	P. Tr(S) T. Tr(S), multiple listing service
Arizona: Maricopa County	Sales, appraisals	Sample		Yes	Yes	Affidavits
California	(2)	(2)	(2)	(2)	(²)	
Connecticut: Hartford city	Sales, appraisals	All			Yes	P, T
Delaware: Kent County Dover city	Sales Sales	All Sample		Yes Yes		Tr(S) (3)
District of Columbia: Washington city	Sales, appraisals	A11		Yes		Recordation tax return*
Florida: Dade County Jacksonville-Duval County	Sales Sales	All All		Yes	Yes Yes	T, Tr(S) P, T, Tr(S)
Georgia: Chatham County Fulton County	Sales Sales	Sample Sample		Yes	Yes	P, T, C P, T, Tr(S)
Illinois: Winnebago County Bloomington city	Sales Sales	All Sample			Yes	Tr(S) Tr(S)
Iowa: Fort Madison city	Sales	Sample	Yes			Tr(S)
Kansas: Sedgwick County	Sales, appraisals	A11		Yes	Yes	Certificate of value
Michigan: Detroit city	Sales Sales Sales	Sample Sample Sample	Yes	Yes	Yes Yes Yes	P, Tr(S) P, T, Tr(S) P, T, Tr(S), multiple listing service
Minnesota: Hennepin County	Sales Sales Sales Sales	Sample All All	Yes Yes	Yes	Yes Yes	Tr(S) Tr(S) Tr(S) Tr(S) T, Tr(S)
Missouri: Jackson County Kansas City	Sales Sales	All Sample		Yes Yes	Yes	P, T, broker and agents records
Nebraska: Douglas County	Sales	Sample	Yes		Yes	Appraiser on site
New York: New York City	Sales	Sample			Yes	Tr(L)
North Carolina: Mecklenburg County	Sales	A11			Yes	P, agents and brokers
Ohio: Franklin County Lucas County Mahoning County. Stark County	Sales Sales Sales Sales	All All Sample All	Yes Yes Yes Yes	Yes Yes Yes Yes	Yes Yes Yes Yes	Tr(L) P, T, Tr(L) Tr(L) Tr(L)
Oregon: Lane County Multnomah County		A11 A11	Yes Yes	Yes Yes	Yes	P, T, Q T, Q, real estate multiple listing servic
Pennsylvania: Allegheny County Delaware County Montgomery County	Sales Sales Sales	Sample All All			Yes Yes Yes	
South Dakota: Minnehaha County	Sales, appraisals	A11	Yes	Yes		P, T, Q
Texas: Jefferson County Fort Worth city Wichita Falls city	Sales Sales Sales	A11 A11 A11	Yes	Yes Yes	Yes Yes	(1)

Table 13. Major Characteristics of Ratio Studies Conducted by Selected Local Jurisdictions—Continued

				Use o	f sales data	
	Value		Sc	reening occurence1		
Jurisdiction	indicators used	Sales included (before screening)	At time of enumeration	When price verified	During statistical treatment	Price verified by means indicated ¹
Virginia: Arlington County Fairfax County Hampton city Norfolk city. Portsmouth city.	Sales Sales Sales	Sample All All Sample All	Yes Yes Yes	Yes Yes Yes		Tr(L), Tr(S), inspecting deeds P, T, Tr(L), Tr(S) P, T, Tr(L), Tr(S), including affidavits Tr(L), Tr(S) Tr(L), Tr(S)
Washington: King Gounty Pierce Gounty Spokane Gounty Yakima Gounty	Sales, appraisals Sales Sales Sales Sales	Sample Variable Sample All	Yes	Yes Yes	Yes Yes Yes	(3) P, T, Tr(L)
Wisconsin: Madison city Milwaukee city		A11 A11	Yes	Yes	Yes Yes	

Explanation of codes used in copy is as follows:

C - correspondence
P - personal interview
Q - questionnaire
T - telephone
Tr(L) - documentation, local transfer tax
Tr(S) - documentation, State transfer tax

¹Responses presented do not necessarily rule out additional occurrences or methods used in individual situations.

²Ratio studies as such have been discontinued since the implementation of Proposition 13.

²Data on separate verification procedures, if any, not available.

³Required by the present 1 percent "deed recordation tax," paid by the buyer. An additional 1 percent "transfer tax," paid by the seller, was passed effective
August 1, 1980.

Table 14. Categories of Sales or Other Transfers Excluded From Ratio Studies Conducted by Selected Local Jurisdictions

	Specified	status or relat	ionship of o	r hetween gran	tor and/or	1		
	specified s	l resar	grantee			Transfers	Foreclosure or other	
Jurisdiction	Relatives	Corporate connection	Unit of government	Religious or charitable	ation Other	of convenience	such legal action	Miscellaneous categories ¹
Alabara			government	Charteabre				
Alabama: Jefferson County Montgomery County	Yes Yes	Yes Yes	Yes (²)	Yes (²)	(²) Yes	Yes Yes	Yes Yes	(3) Any sale determined to be other than "arms length."
Arizona: Maricopa County	Yes	Yes	Yes	Yes.	Yes	Yes	Yes	(3)
California	(*)	(*)	(*)	(*)	(*)	(*)	(*)	
Connecticut: Hartford city	Yes	Yes	Yes	(2)	(2)	Yes	Yes	(3)
Delaware: Kent County Dover city	Yes Yes	Yes Yes	(²) Yes	(²) Yes	(²) (²)	Yes Yes	Yes Yes	(³) (³)
District of Columbia: Washington city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(*)
Florida: Dade County Jacksonville-Duval County	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes (²)	Yes Yes	Yes Yes	(3) Multiple property sales
Georgia: Chatham County Fulton County	Yes Yes	Yes Yes	Yes Yes	(²) Yes	(²) Yes	Yes Yes	Yes Yes	(3) (2)
Illinois: Winnebago County Bloomington city	Yes Yes	Yes Yes	(²) (²)	Yes (2)	Yes (2)	Yes Yes	Yes (2)	"Contract for deed" "Contract for deed" occurring in prior years.
Iowa: Fort Madison city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(3)
Kansas: Sedgwick County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(*)
Michigan: Detroit city Flint city	Yes Yes	Yes Yes	Yes Yes	Yes (²)	Yes (²)	Yes Yes	Yes Yes	"Investor purchases" Transfer subject to unknown mortgage or land contract balances; transfer of property physically changed after determination of assessed value but be-
Grand Rapids city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	fore sale. Transfers involving: Splits or combinations of property; auctions; probate action; partially exempt property; trades; "old" land contracts; partially completed structures.
Minnesota: Hennepin County Ramsey County St. Louis County Minneapolis city	Yes Yes Yes Yes	Yes Yes (2) Yes	Yes Yes Yes Yes	(²) Yes Yes Yes	(2) Yes (2) Yes	Yes Yes Yes Yes	Yes Yes (²) Yes	(3) (5) (3) (1) Old contracts
Missouri: Jackson County Kansas City	Yes (*)	Yes (*)	Yes (*)	Yes (6)	Yes (*)	Yes (°)	Yes	(³) (°)
Nebraska: Douglas County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(3)
New York: New Yor ^L City	Yes	Yes	(2)	(2)	Yes	Yes	Yes	(3)
North Carolina: Mecklenburg County	Yes	Yes	Yes	(2)	(2)	Yes	Yes	(3)
Ohio: Franklin County Lucas County Mahoning County Stark County	Yes Yes Yes Yes	Yes Yes (²) Yes	Yes Yes (2) (2)	Yes Yes (2) (2)	(2) Yes (2) (2)	Yes Yes Yes (°)	Yes Yes Yes (2)	(3) (3) (3) (1) Any transfer where no value is stated.
Oregon: Lane County Multnomah County	Yes Yes	Yes Yes	Yes Yes	Yes Yes	Yes (²)	Yes Yes	Yes Yes	(1) Any transfer involving a use change since appraisal; any "old" sale
Pennsylvania: Allegheny County Delaware County Montgomery County	Yes Yes Yes	Yes Yes Yes	Yes Yes Yes	Yes (²) Yes	Yes (²) Yes	Yes Yes Yes	Yes Yes Yes	(°)
South Dakota: Minnehaha County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(*)
Texas: Jefferson County Wichita Falls city	Yes Yes	(²) Yes.	(²) Yes	(²) (²)	(²) (²)	Yes Yes	Yes Yes	(2)

Table 14. Categories of Sales or Other Transfers Excluded From Ratio Studies Conducted by Selected Local Jurisdictions—Continued

	Specified s	status or relat	ionship of, o	r between, gran	tor and/or		Foreclosure	
Jurisdiction			Noi	nprofit organiz	ation	Transfers of	or other such legal	Miscellaneous categories 1
	Relatives	Corporate connection	Unit of government	Religious or charitable	Other	convenience	action	
Virginia: Arlington County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(3)
Fairfax County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Any transfer including items other than real estate; any partial interest sale.
Hampton city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(3)
Norfolk city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Any transfer involving inheritance.
Portsmouth city	Yes	Yes	Yes	(2)	(2)	Yes	Yes	(3)
Washington:								
King County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Transfers of cemetery lots; contracts entered into prior to enactment of tax.
Pierce County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Spokane County	Yes	(2)	(2)	(2)	(2)	(2)	(2)	(3)
Yakima County	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Specially assessed property
Wisconsin:								
Madison city	Yes	Yes	Yes	Yes	(²)	Yes	Yes	Distress sales
Milwaukee city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Trades; partial interest sales.

¹Types of transfers specified in this or other columns do not necessarily exhaust the varieties of transfers excluded from ratio studies in the jurisdictions specified.

*Particular treatment of transfers of this type in the jurisdiction specified not apparent from available data.

*No miscellaneous categories specified in available data.

*Ratio studies as such have been discontinued in California since the implementation of Proposition 13.

*Only residential sales are used.

*Namy" sales may be discarded as a result of verification procedures.

STATISTICAL MEASURES

Table 15. Statistical Measures Derived From Ratio Studies by Local Jurisdictions

Tab	ie 15. 5ta	atistical	vicasui es	Delived i	Tom Natio	Judies	by Lucai Juli	Saiction	
Jurisdiction	Mean ratio	Median ratio	Ratio of aggregate amounts	Coefficient of intra-area dispersioo, from ratio iodicated	Coefficient of interarea disparsion	Frequency distribution	Iodex of regressive assessment (price related differential)	Standard deviation	Other
Alabama: Jeffsrson County Montgomery County	Yes Yes	-	Yes -	-		=	- Yes	Yes Yes	
Arizona: Maricopa County	Yes	Yes	-	-	Yes	Yes	-	Yes	
California:	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	
Coonecticut: Hartford city	Yes	-	Yes	-	² Yes	-	-	²Yes	
Delaware: Kent County Dover city	Yes Yes	-	-	-	-	-	-	-	
District of Columbia: Washington city	Yes	Yes	Yes	Median	-	-	Yes	Yes	
Florida: Dads County Jacksonville-Duval County	Yes Yes	Yes Yes	Yes Yes	- Mean	:	Yes Yes	-	Yes Yes	
Georgia: Chatham County Fulton County	Yes Yes	Yes Yes	Yes Yes	Median Median and mean	Yes	- Yes	Yes	Yes Yes	
Illinois: Wionsbago County Bloomingtoo city	Yes Yes	Yes Yss	Yea Yes	Median Median	Yes Yss	-	_	Yes -	
Iowa: Fort Madison city	Yes	Yes	Yes	Median	-	-	Yes	Yes	
Kansas: Sedgwick County	-	Yes	-		-	-	-	-	Coefficient of deviation
Michigan: Detroit city Flint city Grand Rapids city	Yes Yes Yes	Yes -	Yes Yes Yes	Median Mean Meao	- Yes Yes	Yes - -	- - -	Yes -	Confidence limits
Minnssota: Hennspin County	Yes Yes - Yes	. Yes - - Yes:	Yes - Yes Yes	Median - -	-	- Yes - Yes	Yes - - -	Yes Yes - Yes	
Missouri: Jackson County Kansas City	Үвв -	Yes -	Yes Yes	:	-	- -	-	-	
Nebraska: Douglas Couoty	-	Yes	Yss	-	-	-	-	-	
New York: New York City	Yes	-	Yes	-	-	-	-	-	
North Carolina: Mecklenburg County	Yes	Yes	Yes	Median	Yes	Yes	-	Yes	
Ohio: Franklin County	-	Yes	-	-	_	-	_	_	
Lucas County Mahoning County	Yes Yas	- Yes	Yes	Mean	Yes -	-	Yes	Yes	Average deviation
Stark County	Yss	-	-	Mean	-	-	-	-	Slope of trend line
Oregon: Lane County Multnomah County	Yes Yes	Yes Yes	- Yes	- Median and	-	Yes Yes	-	Yes	
Pennsylvania:				mean					"Z" value
Allegheny County Delawars County Montgomery County	Yes - Yes	Yes - -	¥вв - -	Median - -	Yes - -	Yes - Yes	Yes - -	Yes Yes Yes	z value
South Dakota: Minnehaha Couoty	Yss	Yes	Yes		Yes	~	-	-	
Tsxas: Jefferson County Fort Worth city Wichita Falls city	Үев Үвв -	Yes - -	Yes - Yes	-	-	- - -	-	-	

Table 15. Statistical Measures Derived From Ratio Studies by Local Jurisdictions—Continued

Jurisdiction	Mean ratio	Median ratio	Ratio of aggregate amounta	Coefficient of intra-area dispersion, from ratio indicated	Coefficient of interarea diapersion	Frequency distribution	Index of regressive assessment (price related differential)	Standard deviation	Other
/irginia:									
Arlington County	_ i	Yes	-	Median	Yea	-	Yes	~	
Fairfax County	Yea	Yea	Yes	Median and mean	Yes	-	-	-	
Hampton city	-	-	-	-	Yes	-	-	Yes	
Norfolk city	-	Yes	-	Median	-	-	-	-	
Portsmouth city	Yes	Yea	-	-	-	-	-	-	
Washington:									
King County	Yes	-	Yes	-	Yea	Yes	-	Yes	
Pierce County	Yes	Yes	Yes	Median and mean	Yes	-	-	Yea	
Spokane County	Yes	Yes	-	Median	-	Yes	-	Yea	
Yakima County	Yes	-	-	Mean	Yea	-	-	-	
Visconsin:									
Madiaon city	Yes	Yes	Yes	-	-	Yea	-	Yes	
Milwaukee city	-	- 1	Yes	-	-	-	-	_	

⁻ Available data indicate that this statistical measure is not derived.

 $^{^1}$ Ratio atudies as such bave been discontinued in California since the implementation of Proposition 13. 2 Derivation of this statistical measure is a very recent development.

LOCAL RATIO STUDIES

Table 16. Purposes and Implementation of Ratio Studies Conducted by Selected Local Jurisdictions

		,	Purpose	2			Impleme	ntation	
	Equalization	Accomplishm	nent of reapp objective	oraisal program	Possibility	Use of find	ings likely to c assessed	ondition changes values in	for individual
Jurisdiction	of assessed values within	Selection	of targets	Evaluation	for use in taxpayer	An entire	Individual	Individual	Other intra~
	county, city, or other unit	By area	By use category	of reappraisal effectiveness	appeals1	jurisdiction	use categories	neighborhoods	jurisdictional groupings
Alabama: Jefferson County Montgomery County	Yes Yes	Yes (²)	Yes (²)	Yes (2)	(²) (²)	(²) Yes	(²) (²)	(²)	(²) (²)
Arizona: Maricopa County	Yes	Yes	(²)	Yes	(²)	Yes	(2)	Yes	(2)
California	(3)	(³)	(3)	(1)	(3)	(3)	(3)	(3)	(3)
Connecticut: Hartford city	Yes	Yes	Yes	Yes	(2)	(2)	(2)	(²)	(2)
Delaware: Kent County Dover city	(2) (2)	(²) Yes	(²) (²)	(²) (²)	(²) (²)	(*) (²)	(4) (2)	(⁴) (²)	(*) (2)
District of Columbia: Washington city	Yes	Yes	Yes	Yes	(2)	Yes	Yes	Yes	(²)
Florida: Dade CountyJacksonville-Duval County	Yes Yes	Yes Yes	Yes Yes	(²) Yes	(²) Yes	Yes Yes	Yes Yes	Yes Yes	(²) (²)
Georgia: Chatham County Fulton County	Yes Yes	Yes Yes	Yes Yes	Yes (2)	Yes Yes	Yes Yes	Yes (2)	Yes (²)	(2) (2)
Illinois: Winnebago County Bloomington city	Yes (2)	Yes (²)	Yes (²)	(²) (²)	(²) Yes	(²) Yes	(²) (²)	(²) (²)	(²) (²)
Iowa: Fort Madison city	Yes	(²)	(²)	(2)	.(2)	Yes	(2)	(²)	(2)
Michigan: Detroit city Flint city Grand Rapids city	(²) Yes Yes	Yes Yes Yes	Yes Yes Yes	Yes Yes (²)	Yes Yes Yes	Yes Yes Yes	Yes Yes (2)	Yes Yes Yes	(2) (2) (2)
Minnesota: Hennepin County	Yes Yes Yes Yes	(2) Yes Yes (2)	Yes Yes Yes (2)	Yes Yes (2) (2)	(2) Yes (2) (2)	(2) Yes (2) Yes	(2) Yes (2) (2)	(2) Yes (2) (2)	(2) (2) (2) (2)
Missouri: Jackson County	Yes	(2)	(2)	Yes	Yes	Yes	Yes	Yes	(2)
Nebraska: Douglas County	Yes	Yes	Yes	(2)	(²)	Yes	Yes	Yes	(2)
New York: New York City	Yes	Yes	Yes	Yes	(2)	(²)	Yes	Yes	(2)
North Carolina: Mecklenburg County	Yes	Yes	Yes	Yes	Yes	Yes	(2)	(2)	(2)
Ohio: Franklin County Lucas County Mahoning County Stark County.	Yes Yes Yes Yes	(2) Yes (2) (2)	(2) Yes (2) (2)	(2) Yes (2) (2)	(2) (2) Yes Yes	(2) (2) Yes (2)	(2) (2) (2) Yes	(2) Yes (2) (2)	(2) (2) (2) (2) (2)
Oregon: Lane County Multnomah County	Yes Yes	(2) (2)	(²) (²)	Yes (²)	Yes (²)	(²) (²)	(²) Yes	(²) Yes	(2) (2)
Pennsylvania: Allegheny County Delaware County Montgomery County	Yes (2) (2)	Yes (²) Yes	Yes (²) Yes	Yes (²) Yes	Yes Yes (²)	Yes Yes Yes	(²) (²) Yes	(²) (²) (²)	(²) (²) (²)
South Dakota: Minnehaha County	Yes	Yes	Yes	(2)	Yes	Yes	(²)	(2)	(²)
Texas: Jefferson County Fort Worth city Wichita Falls city	Yes Yes (²)	Yes (²) Yes	(²) (²) Yes	Yes Yes Yes	(²) (²) Yes	Yes Yes Yes	(2) (2) Yes	(²) (²) Yes	(²) (²) (²)

Table 16. Purposes and Implementation of Ratio Studies Conducted by Selected Local Jurisdictions—Continued

			Purpose			Implementation				
Jurisdiction	Equalization of assessed	Accomplishm	ent of reapp objective	oraisal program es	Possibility	Use of find	lings likely to c assessed	ondition changes values in	for individual	
Jurisdiction	values within	Selection	of targets	Evaluation	for use in taxpayer	An entire	Indivídual	Individual	Other	
	county, city, or other unit	By area	By use category	of reappraisal effectiveness	appeals1	jurisdiction	use categories	neighborhoods	intra- jurisdictional groupings	
111 1 1										
Virginia: Arlington County	Yes	Yes	Yes	Yes	Yes	(2)	(2)	Yes	(2)	
Fairfax County	Yes	Yes	Yes	Yes	(2)	Yes	Yes	Yes	(2)	
Hampton city	Yes	Yes	Yes	(2)	(2)	Yes	Yes	Yes	(2)	
Norfolk city	Yes	Yes	(2)	(2)	(2)	Yes	(2)	Yes	(2)	
Portsmouth city	Yes	Yes	(2)	Yes	Yes	(2)	(2)	Yes	(2)	
Washington:										
King County	Yes	Yes	(2)	(2)	(2)	(2)	Yes	Yes	(2)	
Pierce County	Yes	Yes	Yes	Yes	Yes	(2)	Yes	Yes	(2)	
Spokane County	Yes	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	
Yakima County	Yes	(2)	(2)	(2)	(2)	(2)	(2)	(2)	(2)	
Wisconsin:										
Madison city	(2)	Yes	Yes	Yes	(2)	(2)	Yes	Yes	(2)	
Milwaukee city	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	(2)	

Does not necessarily imply acceptance by the courts.

Applicability, if any, not confirmed by available data.

*Ratio studies as such have been discontinued since the implementation of Proposition 13.

*Findings used for analysis only.

TRANSFER TAX CATEGORIES

Table 17. State Transfer Taxes and Recordation Requirements

		is of tax or ion requirement				Sales price disp	olay	
State	Total salea price	Net sales price exclusive of mortgage or other liens	Rate	Evidence of payment as shown (stamps, seab, etc.)	Penalty for false statement of value, etc. (fine and/or incarceration as shown)	Type of documentation required, if any	Applica All trans- fers	All, with speci- fied exemp-
Alabama		¹ Yes	50 cents per \$500	Stamps	None specified	None specified	(2)	tions (2
Arizona	No	No	\$2.00 per document	Certification on document	Miademeanor	Affidavit		Ye
Arkansas	Yes		\$1.10 per \$1,0003	Stamps	\$50 to \$100	None specified	(²)	(2
Colorado	Yes		1 cent per \$1004	Imprinting on document	\$50 to \$500, not less than 10 days nor more than 3 montha	None specified	(²)	(²
Connecticut	Yea		55 cent per \$500 ³	Not specified	\$200 to \$500	Affidavit		Ye
Delaware	Yes		2 percent ^{3 5}	Stamps	Not more than \$500, not more than 1 year	Affidavit		Ye
Florida	Yes		40 cents per \$100	Stamps	Misdemeanor	Affidavit	Ì	Ye
Georgia		Yes	\$1.00 per \$1,000 or less, 10 cents per \$100 over \$1,0003	Not specified	Misdemeanor	Written discloaure		Ye
Hawaii	Yes		5 cents per \$100 ^{3 6}	Seal imprint	\$500 to \$1,000 or 1 year	Certificate of conveyance		Ye
Illinois	Yea	Assumed mort~ gage, if any, not in basis	50 cents per \$500 ³	Stamps	Misdemeanor	Real estate transfer declaration		Ye
Indiana	-	Yes	(*)	Stamps	Misdemeanor	Affidavit		Ye
Iowa	Yes		55 cents per \$5008	Stamps	\$100 to \$500	Affidavit		Ye
Kansaa	(8)	(8)	(*)	(°)	Misdemeanor	Certificate of value	(B)	(B
Kentucky	Yes		50 cents per \$500	Recorded on deed	Not more than \$100, not more than 30 days	Affidavit		Ye
Maine	Yes		55 cents per \$500	Stamps	Not to exceed \$5,000, not more than 6 months	Declaration of value		Ye
Maryland	Yea		55 cents per \$500 plus 1/2 of 1 percent	Stamps	Not more than \$500, not more than 6 months	None specified	(²)	(2
Massachusetts		Yes	\$1.14 per \$500°	Stamps	\$500 to \$1,000, not more than 1 year	None specified	(2)	(2
Michigan	Yes		55 centa per \$500°	Stamps	Misdemeanor	None specified	(2)	(2
Minnesota		^{1 o} Yes	\$2.20 first \$1,000, \$1.10 per 500 over \$1,000	Stamps	Misdemeanor	Certificate of real estate value		Ye
Nebraska	Yes		55 cents par \$500	Stamps	Misdemeanor	Real estate transfer statement	(²)	(²
Nevads		Yea	55 cents per \$500 ³	Imprinting on deed	Misdemeanor	Declaration of value		Ye
New Hampsbire	Yes		25 cents per \$100 ¹¹	Stamps	Misdemeanor	None specified	(2)	(2
New Jerssy	Yes		\$1.75 per \$500 ³ 12	Imprinting on document	Adjudged a disorderly person	Affidavit of consideration	Yes	
New York		¹³ Yea	55 cents per \$5003	Stamps	Misdemeanor	None specified	(2)	(2
North Carolina	1	Yes	50 cents per \$500	Stamps	Misdemeanor	None specified	(2)	(2
Obio	Yes		\$1.00 or 10 cents per 100 whichever is larger	Not specified	\$100 to \$1,000, not more than 6 months	None specified	(²)	(2
Oklahoma		1 4 Yes	75 cents per \$500°	Stamps	None apecified	None specified	(2)	(2
Pennsylvania	Yea		One percent	Stamps	Misdemeanor	Affidavit of value		Yes
Rhode Island	Yas		\$1.10 per \$500 ³	Stamps	None specified	(15)	(2)	(2
South Carolina		18Yes	\$1.00 psr \$500	Stamps	\$20 to \$100	Affidavit		Yes
South Dakota	Yss		50 cents per \$500	Imprinting on document	Misdemeanor	None specified	(2)	(2

Sas footnotss at end of table.

STATE AND LOCAL RATIO STUDIES

Table 17. State Transfer Taxes and Recordation Requirements—Continued

		is of tax or tion requirement				Sales price disp	lay	
				Evidence of			Application	
State	Net sales payment Pena as shown of v sales sales of mortgage price price liens	Penalty for false statement of value, etc. (fine and/or incarceration as shown)	Type of documentation required if any	All trans- fers	All, with speci- fied exemp- tions			
Tennessee		¹⁷ Yes	\$2.50 per \$1,000	Not specified	Penalty for perjury	None specified	(2)	(2)
Vermont	Yes		1/2 of 1 percent or \$1.00 whichever is greater 18	Not specified	10 to 25 percent of amount due, but not more than \$1,000	Property transfer return	Yes	
Virginia	19 Yes		50 cents per \$500 ³ 20	Not specified	None specified	None specified	(2)	(2)
Washington		Yes	50 cents per \$5003	Stamps	Misdemeanor	None specified		
West Virginia	Yes	1	\$1.10 per \$500 ³	Stamps	Misdemeanor	Declaration of consideration or value		Yes
visconsin	Yes		10 cents per \$1003	Amount paid on deed	Not more than \$1,000 or one year	Real estate transfer return		Yes

^{&#}x27;Alabama also levies a mortgage tax of 15 cents per \$100.
'Relevance, if any, not indicated by data obtained.
'Transfers under \$100 are exempt.
'Transfers under \$500 are exempt.
'This tax also applies to leases of more than 5 years.

^{*}This tax also applies to leases of more than 5 years.

*Minimum tax \$1.

*Cross income tax on proceeds from sale of real estate. Rate was 1.45 percent in 1979 and 1.40 percent in 1980 but declines annually until phased out in 2007.

*First \$500 of sales price exempt.

*Ransas has no transfer tax. Entries for that State refer to the mortgage recording fee.

*Only the sales of the

Table 18. Transfer Taxes and Recordation Requirements of Local Jurisdictions

	Basis of tax	Rate	Transfer tax payment evidenced as specified	Sales price display				
Jurisdiction :					Application			Penalties (for
				Documentation required, if any	All exclusion All exclusion All specified exc			false statement, etc.), fines and/or
					trans- fers	Amount of sales price	Specified exempt categories	incarceration as indicated
Calitornia: Counties Cities	Net sales price ¹ Net sales price ¹	55 cents per \$500 27.5 cents per \$500²	Stamps Stamps	Separate tax return Separate tax return			Yes Yes	Misdemeanor Misdemeanor
Delaware: Wilmington	Sales price³	1 percent	Stamps	None specified	(*)	(*)	(*)	(*)
District of Columbia: Washington	Sales price ^s	2 percent ⁶	Stamps	Recordation tax return			Yes	Up to \$1,000, up to 1 year
Illinois: Chicago	Sales price ⁷	\$5 per \$5,000°	Stamps	None specified	(*)	(*)	(*)	First offense: Not less than \$50, not more than \$300
Maryland: Counties: Anne Arundel 8altimore Howard Montgomery. Prince George's. All other counties. Cities: Baltimore	Sales price Sales price Sales price Sales price Sales price	1 percent's 1's percent's 1 percent's ('9'1's) 1 percent (') 1's percent	(*)- Stamps Stamps Stamps Stamps Official receipt attached to deed	None specified None specified None specified None specified None specified None specified	(*) (*) (*) (*) (*) (*)	(*) (*) (*) (*) (*) (*)	(*) (*) (*) (*) (*) (*)	None specified None specified None specified None specified None specified None specified Misdemeanor
New York: New York City	Net sales price ¹¹	1 percent	Not specified	Real property transfer tax return		Yes		Up to \$1,000, up to 1 year
Ohio: Counties	Sales price ¹	Not to exceed 30 cents per \$100 ¹² 13	Numbered receipt system	Real property con- veyance fee state- ment of value			Yes	Misdemeanor
Pennsylvania: Local governments	Sales price	$\frac{1}{2}$ to 1 percent	Not specified	Evidence of payment as provided by ordinance	(*)	(*)	(4)	None specified
Cities: Philadelphia Pittsburgh		1 percent 1 percent	Stamps Stamps	None required	(*) (*)	(⁴) (*)	(⁴)	(4) Not more than \$3,000 nor more than 30 days
South Carolina: Counties	Net Sales price ¹	55 cents per \$500	Stamps	None specified	(*)	(4)	(4)	Misdemeanor
Virginia: Cities and counties	Sales price	1/3 of State document recording tax (hence 5 cents per \$100) ¹⁵ 16	As locally pro- vided	None specified	(*)	(*)	(*)	None specified
Washington: Counties	Sales price ¹⁷	Maximum 1 per- cent ^{1 0}	Stamps	Affidavit if required by local ordinance			Yes	None specified
West Virginia: Counties	Sales price ¹	55 cents per \$500	Stamps	Declaration of con- sideration or value			Yes	Misdemeanor

Note: "Sales price" means full amount of consideration, "net sales price" means sales price minus amount represented by assumed mortgages.

"Transfers of less than \$100 are exempt. "Any city within a county levying the tax may impose a city transfer tax at a rate of one-half that of the county.

City tax then becomes a credit against the county tax. "If document does not set forth actual consideration, tax is computed on the estimated full value. "Relevance, if any, not indicated by data obtained. "The District of Columbia also levies a "speculator's tax" on the transfer of residential property containing 4 or fewer dwelling units. It has a sliding scale of rates, and applies if the property transferred was held for less than 3 years. Major exemptions to the tax are transfer of principal place of residence, and transfer of property certified to be free of structural defects for 2 years. "The 2 percent rate includes 1 percent on the buyer, via a deed recordation tax (minimum tax \$1), and, effective August 1, 1980, 1 percent on the seller, via a transfer tax. "Transfers of less than \$500 are exempt. "Tax is to be paid by grantee. "Local recordation taxes (additional to local transfer taxes shown above) are as follows: \$1.10 per \$500 - Allegany, Garrett, Wicomico; \$1.65 per \$500 - Baltimore, Calvert, Caroline, Dorchester, Kent, Prince George's, Queen Anne's, Worcester; \$2.20 per \$500 - Baltimore city, Montagenery, \$2.75 per \$500 - Harford; \$3.30 per \$500 - Charles, St. Mary'ss; \$3.50 per \$500 - Ana Arundel. "No realty transfer tax on residential property where consideration is less than \$25,000; tax is \$ of 1 percent where consideration ranges from \$25,000 to \$35,000; 1 percent where consideration exceeds \$35,000. Tax is from \$25,000 to \$35,000; 1 percent where consideration exceeds \$35,000. Tax is from \$25,000 to \$35,000; 1 percent where consideration mist exceed \$25,000. Transfers of real property recorded for a more intensive use after July 1, 1971 are taxed at 6 percent. An additional real property recapture tax of \$3.70 per \$100 applies to the result, if any, of subtracting the assessed value and a flat \$8,000 from \$45 percent of the sales price.



APPENDIX A: LEGAL BASIS FOR ASSESSED VALUE OF REALTY, BY STATE: 1979 AND SUBSEQUENT PERIODS

State	Basis	
Alabama	Fair and reasonable market value. Effective in 1978, the following percentages thereof apply for the types of realty indicated: Class 1, utilities used in business30 percent. Class 2, property not otherwise classified20 percent. Class 3, agricultural, forest, historic, and owner-occupied, single-family residential10 percent. Class 3 property may, at the request of the owner, be valued on the basis of current use.	
Alaska	Full and true value.	
Arizona	Full cash value. The following percentages apply for the types of realty indicated: Class 1, flight property, railroads, producing mines60 percent (52 percent effective July 3, 1980; railroads excluded). Class 2, property of other public utilities50 percent (44 percent effective July 3, 1980). Class 3, commercial and industrial property27 percent (25 percent effective July 3, 1980). Class 4, all agricultural realty18 percent (16 percent effective July 3, 1980). Class 5, residential15 percent (10 percent effective July 3, 1980). Class 6, not included above, and leased or rented solely for residential use21 percent (18 percent effective July 3, 1980). Class 7, designated as historic8 percent (effective July 3, 1980: this becomes class 8; new class 7, railroads and private car companies, at 34 percent). Values are adjusted before application of the tax rate in order to offset the effects of inflation. For 1979, values were divided by a factor of 1.15 in accordance with Laws 1979, Chapter 153, Section 6. Effective July 3, 1980, a dual assessment system applies.	
Arkansas	20 percent of true and full or actual value.	
California	25 percent of: "Full cash value" or "fair market value," defined as the amount of cash or its equivalent which property would bring if exposed for sale in the open market under conditions in which neither buyer nor seller could take advantage of the exigencies of the other and both with knowledge of all the uses and purposes to which the property is adapted and for which it is capable of being used and of the enforceable restrictions upon those uses and purposes. Effective January 1, 1981, 100 percent of "full cash value" replaces the 25 percent statutory assessment level; tax rates adjusted to prevent additional revenue being raised from this change.	
Colorado	30 percent of actual value. ²	
Connecticut	Not exceeding 100 percent of true and actual or fair market value. All municipalities assess at a uniform rate of 70 percent of present true and actual value, subject to "equalized net grand list" for "guaranteed tax base program."	
Delaware	True value in money.	
District of Columbia	Estimated market value. Property is classified into the following categories for application of differential rates: Class 1, owner occupied, improved residential real property of not more than five dwelling units or single unit condominiums. Class 2, not owner occupied property that would otherwise qualify as class 1. Class 3, real property not in classes 1 and 2.	
Florida	Full cash value.	
Georgia	40 percent of fair market value.	
Hawaii	60 percent of fair market value.	
Idaho	20 percent of market value. The 1 percent initiative approved in the 1978 general election requires all property to be reappraised or indexed by June 1, 1980 with estimated market value as of December 31, 1978. This valuation is to be used for the tax year beginning January 1, 1980; in subsequent years, valuations may be adjusted to compensate for the rate of inflation not to exceed 2 percent per year.	
Illinois	33-1/3 percent of fair cash value, except in counties of 200,000 or more which classify property. In any county which classifies, the highest classification may not be more than 2-1/2 times the lowest classification.	
Indiana	Just valuation, defined by State as 33-1/3 percent of true cash value.	
Iowa	100 percent of actual value; beginning in 1977 and biennially thereafter, such values subject to equalizing adjustments by the Department of Revenue on the basis of property category (agricultural, urban residential, rural residential, and commercial) and county. For 1979 adjustment factors ranged from -38 percent to +67 percent although most were positive. Beginning in fiscal 1978, rollback adjustments by property class Statewide were instituted. Rollback percentages for 1979 were as follows: Agricultural, 94.6706; residential, 64.3801; commercial and railroad, 88.9872; industrial and utility, no rollback.	
Kansas	30 percent of fair market value in money.	
Kentucky	Fair cash value.	
Louisiana	Assessment at the following percentages of fair market value, for classifications of property as specified: Land10 percent of fair market value. Improvements for residential purposes10 percent of fair market value. Agricultural, horticultural, marsh and timber land10 percent of use value. Public service property except land25 percent of fair market value. Other property15 percent of fair market value.	
Maine	Just value.	
Maryland	Full cash value; i.e., current value less an allowance for any inflation that exists. Such allowance is currently 50 percent plus an additional 5 percent for homesteads.	
Massachusetts	Fair cash valuation. Property is grouped into four classes prior to application of tax rates.	
Michigan	50 percent of true cash value.	

State	Basis		
Minnesota	Percentages of market value, or limited market value if applicable, as shown: Class 1, unmined iron ore50 percent. Class 1a, low recovery iron ore30 to 48.5 percent. Class 3, agricultural nonhomestead; seasonal residential for recreation purposes25 percent for 1981 and 22 percent thereafter (formerly 30 percent). Class 3, tools, implements, and machinery affixed to public utility realty33-1/3 percent. Class 3a, commercial seasonal recreational residential not used more than 200 days per year which include a homestead: First \$21,000 market value12 percent (formerly 16 percent); excess of market value over \$21,00025 percent (formerly 30 percent). Prior to 1978 this property was included at class 3b. Class 3b, agricultural homestead; First \$21,000 market value12 percent (formerly 16 percent); excess of market value over \$21,00025 percent (formerly 30 percent). Class 3c, all other homesteads: First \$21,000 market value12 percent (formerly 16 percent); excess of market value over \$21,00025 percent (formerly 30 percent). Class 3c, homestead of blind person, paraplegic veteran or any person totally and permanently disabled: Agricultural valued at 5 to 19 percent of the market value (formerly first \$28,000 market value, 5 percent; excess of market value over \$28,000, 25 percent). All other from 5 to 28 percent of market value (formerly first \$28,000 market value, 5 percent; excess of market value over \$28,000, 30 percent). Class 3d, nonresidential homestead, 4 or more units38 percent (formerly 40 percent). Class 3d, formerly included in class 3d, nonresidential homestead, 3 or fewer units28 percent (formerly 32 percent). Class 4a, all other realty43 percent. Realty included in this class was formerly considered class 4 (43 percent). Class 4a, nil other realty43 percent. Realty included in this class was formerly considered class 4 (43 percent).		
Mississippi	Cash value ("in proportion to its value" per State constitution).		
Missouri	33-1/3 percent of true value in money.		
Montana	By classes, as follows, percentages of market value unless otherwise indicated: Class 3, agricultural land30 percent of productive capacity. Class 4, land and improvements (unless otherwise classified) and trailers and mobile homes used as permanent dwellings 8.55 percent (formerly 12 percent). The first \$35,000 of improvements to realty with appurtenant land owned by quali- fied individuals12 percent multiplied by a percentage (0 to 90 percent) based on adjusted gross income (formerly all at 6 percent for this class). Class 5, property of cooperative rural electrical and telephone associations3 percent. Class 10, centrally assessed utility allocations after deduction of locally assessed properties except those in classes 5 and 716 percent. Class 11, centrally assessed electric power companies' allocations and natural gas companies' allocations12 percent; other specified centrally assessed utility allocations15 percent. Note: Summaries of classes listed above omit minor items and description detail.		
Nebraska	35 percent of actual value. Beginning January 1, 1981, all property must be valued at actual value.		
Nevada	35 percent of full cash value.		
New Hampshire	Full and true value in money.		
New Jersey	True value. Taxable value is that percentage of true value, not lower than 20 percent or higher than 100 percent (the particular level being a multiple of 10), as is established by each county board of taxation.		
New Mexico	Taxable value, set at 33-1/3 percent of market value.		
New York	Full value.		
North Carolina	True value in money. Historic property at 50 percent of true value upon application.		
North Dakota	50 percent of true and full value in money (for most property).		
Ohio	Taxable value, not to exceed 35 percent of true value in money.		
Oklahoma	Not greater than 35 percent of fair cash value for the highest and best use for which such property was actually used, or was previously classified for use, during the calendar year next preceding the first day of January on which the assessment is made.		
Oregon	100 percent of true cash value; i.e., market value as of assessment date. For assessment years beginning January 1, 1980, values are classified by counties into homestead and nonhomestead categories and are subject to equalizing adjustments by the Department of Revenue if Statewide increases exceed specified lints. Initial adjustments have been set at 84.2 percent of true cash value for homesteads and 87.6 percent of true cash value for all other property.		
Pennsylvania	Actual value; but in fourth to eighth class counties, not to exceed 75 percent of actual value.		
Rhode Island	Full and fair cash value, or a uniform percentage not exceeding 100 percent.		
South Carolina	The following pemcentages of fair market value: All realty owned or leased by manufacturers and utilities10.5 percent. Residencesnot less than 4 percent. Agricultural realty (subject to specified exceptions)4 percent. Realty owned or leased by transportation companies9.5 percent. All other realty (includes leased agricultural, and commercial)6 percent.		
South Dakota	Not more than 60 percent of true and full value in money.		
Tennessce	Percentages of actual value, as follows: Public utilities55 percent. Industrial and commercial40 percent. Farm and residential25 percent.		
Texas	True and full value in money ("in proportion to its value" and never at a value "greater than its fair cash value" per State constitution).		

State	Basis
Utah	25 percent of reasonable fair cash value; mines are assessed at 30 percent (22 percent for 1979).
Vermont	Listed value which is 100 percent of appraisal value (the latter is fair market value). One percent of the listed value is entered in the grand list.
Virginia	Fair market value.
Washington	100 percent of true and fair value in money.
West Virginia	True and actual value, but four classes of property, each subject to a specified rate limit (other than for debt service) as follows, amounts per \$100 of assessed value: Ipersonalty50 cents. IIowner-occupied residential property, including farms\$1.00. IIIall property outside municipalities, other than I and II\$1.50. IVall property inside municipalities, other than I and II\$2.00.
Wisconsin	Full value which could ordinarily be obtained for the property at private sale.
Wyoming	Fair value in conformity with values and procedures prescribed by State Board of Equalization.
Puerto Rico	Actual and effective value by utilizing any of the methods and factors recognized with respect to property valuation and assessment so that the assessments for each of the different types of property may be uniform.
Virgin Islands	60 percent of estimated actual values.

¹In accordance with Article XIII of the constitution, approved June 8, 1978, the base year value is the above full cash value as of the lien date in 1975, or the subsequent date when the property is purchased, newly constructed, or when a change in ownership (as defined according to law) has occurred. For each lien date after that conditioning establishment of base year value, the full cash value shall reflect the percentage in cost of living, except that such value shall not reflect an increase in excess of 2 percent of full cash value on preceding lien date.

Valuation for assessment for 1977 may not exceed 140 percent of average valuation of same property for years 1974 to 1976, excluding material changes. For 1978, valuation for assessment may not exceed 125 percent of valuation for prior year, excluding material change. Effective January 1, 1979, property may not be assigned a value exceeding 85 percent of average sale price of comparable properties.

changes. For 1978, valuation for assessment may not exceed to percent of valuation for prior year, excluding material change. Interior cannot, 1979, property may not be assigned a value exceeding 85 percent of average sale price of comparable properties.

""Limited market value" is the value which incorporates the maximum amount of increase over the market value estimate for the immediately preceding year. An assessor may increase a previous year's market value estimate by up to 10 percent of that previous year's estimate or 1/4 of the total amount of increase from the previous year, whichever is greater. Limited market value concept to be phased out over two-year period with taxes payable in 1981 being based on full market value.

"Basic homestead component increased from \$13,000 to \$15,000 as of January 2, 1977. Subsequent annual adjustment is established via an index. As a result, the amount increased from \$15,000 to \$17,000 as of January 2, 1978. The component for taxes payable in 1980 was increased from \$17,000 to \$21,000. The homestead component for paraplegic veterans, the blind, or totally disabled was formerly \$28,000 as of January 2, 1977.

APPENDIX B: LEGAL BASIS FOR ASSESSED VALUE OF TANGIBLE PERSONAL PROPERTY, BY STATE: 1979 AND SUBSEQUENT PERIODS

	23/3 AND GODGEQUENT ENGOGO		
State ^{1 2}	Basis¹		
Alabama	Basically, percentages of fair and reasonable value in three classes, same as for realty. Stocks of goods of merchants at fair and reasonable value of the average amount of goods held during 12 months next preceding October 1. A fourth class of property composed of passenger automobiles and noncommercial pickup trucks is assessed at 15 percent.		
Alaska	Full and true value same as realty. Business inventories may be assessed on basis of average monthly value or value as of January 1.		
Arizona	Seven classes of personal property, same as realty_classes 1 to 7, with levels at 8 percent to 60 percent of market value (see Appendix A). Effective July 3, 1980, 8 classes with levels from 8 to 52 percent.		
Arkansas	20 percent of usual selling price or average value (equivalent as to specified types of personalty, to true and full or actual value). Inventories assessed on average value.		
California	25 percent of full cash value, except aircraft (assessed at market value), other minor exceptions.		
Colorado	Unless otherwise specified, 30 percent of actual value. Stocks of merchandise at 5 percent of actual value. Livestock at 9 percent of actual value for 1979, 2 percent less annually till 1981, then 5 percent. Agricultural equipment, 10 percent in 1979, down to 5 percent, 1980 and thereafter.		
Connecticut	Not to exceed 100 percent of true and actual or fair market value, but unless otherwise provided at 70 percent of same.		
District of Columbia	Full and true value in money.		
Florida	Full cash value, same as realty; except inventories, assessed at 10 percent of just valuation; raw materials and goods in process at 1 percent of just valuation.		
Georgia	40 percent of fair market value, same as realty. Motor vehicles in dealers' inventories assessed at 75 percent of the assessed value for other motor vehicles.		
Idaho	20 percent of market value, same as realty. Personalty coming into State April 1 and after, at fractions of full assessed value. For the tax year beginning January 1, 1980, estimated market value as of December 31, 1978, same as realty (see Appendix A).		
Illinois ³	33-1/3 percent of fair cash value.		
Indiana	33-1/3 percent of true cash value, same as realty. Inventory may be assessed at average value.		
Iowa	Actual value, same as realty; inventory is assessed at average value.		
Kansas	30 percent of fair market value, same as realty.		
Louisiana	In accordance with fair market value "criteria" provided in statute. Stocks of merchandise at average inventory value. Plants and storage bases engaged in utilization of waste material assessed at 25 percent of actual value until December 31, 1980.		
Maine	Just value, same as realty. Inventory assessable at average value.		
Maryland	Personal property assessed at full cash value, without allowance for inflation (unlike realty). Stock in trade assessed on basis of lower of cost or market.		
Massachusetts	Fair cash valuation, same as realty.		
Michigan	50 percent of true cash value, same as realty.		
Minnesota	Percentages of market value, as specified, subject to amendments: Class 2a, mobile homes:		
	Homestead, first \$17,000 market value22 percent (formerly 25 percent). Excess of market value over \$17,00036 percent (formerly 40 percent). Nonhomestead40 percent.		
	Class 3, structures on leased public lands in rural areas, leased agricultural real estate on exempt land30 percent (formerly 31 percent).		
	Class 3, tools, implements, and machinery affixed to public utility personalty33-1/3 percent. Class 4, structures on leased public lands in urban areas and on railroad operating right of way; all other leased realty on exempt land; utility systems; billboards, advertising signs and devices43 percent.		
Mississippi	Cash value, same as realty.		
Missouri	33-1/3 percent of true value in money, same as realty.		
Montana	By classes, as follows, percentages of market value unless otherwise indicated: Class 1, certain mineral exploration interests—100 percent; certain annual net proceeds of mines and mining claims—100 percent of annual net proceeds less specified expenses. Class 2, annual gross proceeds of metal mines—3 percent of annual gross proceeds; annual gross proceeds of underground coal mines—33-1/3 percent of annual gross proceeds, annual gross proceeds. Class 5, property of cooperative rural electrical and telephone associations except property specifically enumerated in class 7; air and water pollution control equipment—3 percent. Class 6, business inventories; unprocessed agricultural products—4 percent. Class 7, livestock; poultry; specified public utility property—8 percent. Class 8, agricultural tools and machinery; mining machinery and equipment; manufacturing machinery and equipment; cycles; watercraft; aircraft; snowmobiles; tack; all machinery not elsewhere classified—11 percent. Class 10, radio and television equipment; centrally assessed utility allocations after deductions of locally assessed properties except those in classes 5 and 7; coal and ore hauling; all other property not specifically classified—16 percent.		
Con footootoo ot and	Note: Summaries of classes listed above omit minor items and description detail.		

State ^{1 2}	Basis ¹
Nebraska	35 percent of actual value, same as realty. Beginning January 1, 1981, all property must be valued at actual value.
Nevada	35 percent of full cash value, same as realty. Business inventories and livestock are assessed at 28 percent of full cash value for fiscal 1979-80; 21 percent for 1980-81; 14 percent for 1981-82; 7 percent for 1982-83; exempt subsequent to 1982-83.
New Jersey	Depreciable personal property used in business assessed at not less than 20 percent of original cost to taxpayer. Person- alty of telegraph, telephone and messenger companies assessed on average ratio basis.
New Mexico	Taxable value, set at 33-1/3 percent of market value, same as realty. Specified valuation procedures.
North Dakota	50 percent of full and true value in money, same as realty. Taxable stocks of merchandise assessable on average inventory basis.
Ohio	The following percentages of true value in money: Certain merchants and manufacturers personalty39 percent for 1979 returns; 37 percent for 1980; 35 percent for 1981 and subsequent years. Other personalty used in business44 percent for 1979 returns; 42 percent for 1980; 40 percent for 1981; 38 percent for 1952; 36 percent for 1983; 35 percent for 1984 and subsequent years. Rural electric company property except motor vehicles50 percent. Machinery of electric power plants100 percent.
Oklahoma	35 percent of fair cash value, except stocks of goods assessed on basis of certain average values.
Oregon	100 percent of true cash value, same as realty, except that taxable ships and vessels with Oregon as home port registry are assessed at 40 percent of true cash value; those in intercoastal or foreign trade are assessed at 4 percent of true cash value.
South Carolina	Following percentages of fair market value: Business inventories, 6 percent; personalty owned or leased to transportation companies, 9-1/2 percent; personalty owned or leased to manufacturers and utilities, 10-1/2 percent; commercial fishing boats and power driven farm machinery, 5 percent; all other, 10-1/2 percent. Seven-year phase-in period for most categories. Fair market value of machinery and equipment of manufacturers determined from original cost less scheduled depreciation.
South Dakota	Effective January 1, 1979, all personal property not centrally assessed is exempt (formerly 60 percent of true and full value in money).
Tennessee	Tangible personalty, percentages of actual value, as follows: Public utilities55 percent. Commercial and industrial30 percent. Other5 percent (however, any such property is presumed to have no value).
Utah	25 percent of reasonable fair cash value, same as realty; mining claims and machinery at 30 percent (22 percent for 1979).
Vermont	Listed value which is 100 percent of appraisal value (the latter is fair market value). One percent of the listed value of personalty is entered in the grand list. Business personalty is appraised, at the taxpayers option, at either 50 percent of cost (10 percent if fully depreciated).
Washington	100 percent of true and fair value in money, same as realty, except as follows: Animals, birds, insects, crops at percent- ages of true and fair value declining from 40 percent in 1979 to zero in 1983. Equivalent phasing out applicable to busi- ness inventories via 10 percent tax credit, exemption 1983.
West Virginia	True and actual value, but four classes of property, same as realty, each subject to a specified rate limit.
Wisconsin	True cash value, subject to property tax offsets.

In the following States, the full value legal basis specified in Appendix A, for realty also applies to tangible personalty: Kentucky, Maine, Massachusetts, Mississippi, New Hampshire, North Carolina, Oregon, Rhode Island, Texas, Virginia, Wyoming.

The following States do not tax tangible personalty: Delaware, Hawaii, New York, Pennsylvania (South Dakota as of January 1, 1979).

As of January 1, 1979 personal property will be exempt from tax. This change will begin with the 1980 tax roll. All uncollected taxes as of this date will still be due and payable.

Classification scheme shown applies to values used for determining taxes payable in 1979. For taxes payable in 1980, there were some changes in the applicable percentages.

APPENDIX C: PROVISIONS FOR ASSESSMENT OF PROPERTY FOR AGRICULTURAL, OPEN SPACE, AND ASSOCIATED EXPLICIT USES, BY STATE: 1979 and SUBSEQUENT PERIODS

		1
State	Provisions affecting assessed value applicable to explicitly specified uses	Remarks
Alabama	Use value assessment only	Applies to Class III property only (agricultural, forest, historic, and single family, owner- occupied properties). Owner must request current use assessment.
Alaska	Deferred taxation	Upon application, farm use lands may be assessed at full and true value for farm use. Recapture provision is an amount equal to the additional tax at the current mill levy together with 8 percent interest for the preceding seven years.
Arkansas	Use value assessment only	Current use provision applies to agricultural, farm, or timber use land; application required.
California	Use value assessment only Contracts and agreements	Basis for "full value" of owner-occupied land zoned and exclusively used for single-family residential or agricultural purposes; and for parcels of 10 or more acres each, used for 2 or more years for nonprofit golf course purposes (value of any mines or minerals involved is added). Assessor must also consider any applicable restrictions in certified local coastal programs, effective January 1, 1977. Basis for "full value" of open space land subject to specified restrictions and uses.
Colorado		Use value based on productive capacity during reasonable period, capitalized at 11.5 percent,
		effective 1976.
Connecticut	Use value assessment only (sometimes classified as deferred taxation, because of conveyance tax cited).	Farm, forest, open space land sold within 10 years of initial acquisition or of such classification (in the case of forest or farm land) subject to conveyance tax ranging from 10 percent of sales price if sold in first year to 1 percent thereof in 10th year. Specified exemptions.
Delaware	Use value assessment only	Lands of not less than 5 acres, used for agricultural, horticultural, or forest purposes for 2 previous years, may be valued on the basis of such use; application required.
District of Columbia	Use value assessment only	Current use assessment is available for designated historic properties if such assessment is less than market value.
Florida	Use value assessment only Contracts and agreements	Upon application, land may be classified as agricultural land and assessed solely on the basis of its agricultural use. A sales price three or more times an agricultural use assessed value creates presumption that land is not used primarily for bona fide agricultural purposes. Owners of environmentally endangered lands or lands used for outdoor recreational or park purposes may convey their development rights to the county or an internal improvement trust fund in return for assessments incorporating such lack of development rights. Recapture provision includes tax differential plus 6 percent interest per year.
Hawaii	Deferred taxation Contracts and agreements	Affects land dedicated to agricultural or ranching use in agricultural, rural, conservation, and urban districts. Assessment is on the basis of such use or 50 percent of its assessed value in the case of agricultural districts. Other provisions relate to land dedicated to golf course and single family, owner-occupied residential use.
Idaho	Use value assessment only	Land actively devoted to agriculture which meets specified criteria may be classified as agri- cultural property; excludes land used for pleasure or part of a platted subdivision.
Illinois	Deferred taxation	Upon application, real property used for farming or agricultural purposes shall be valued at 33-1/3 percent of fair cash value based upon such agricultural use. Two standards available under which property may qualify as agricultural. Recapture provision includes 5 percent interest on roll-back amounts.
Indiana	Use value assessment only	Land shall be assessed as agricultural land as long as it is devoted to agricultural use.
Iowa	Use value assessment only	Productivity and net earning capacity constitute the valuation basis, except that dwellings on agricultural realty are assessed on a market value basis, effective with 1981 assessments.
Kansas	Deferred taxation	Agricultural use land may be assessed on the basis of actual or potential agricultural income or productivity.
Kentucky	Deferred taxation	Agricultural or horticultural lands meeting specified gross income levels in 3 of 5 preceding years may be assessed according to the land's value for agricultural or horticultural use. Upon change in use, deferred taxes for immediately preceding 2 tax years become due.
Louisiana	Use value assessment only	Agricultural, horticultural, marsh, or timber land may, upon application, be valued at 10 percent of use value assessment. Buildings of historical architectural importance may be similarly valued on a use basis but with a deferred tax provision.
	Contracts and agreements	Agreements refer to reforestation contracts.
Maine	Deferred taxation	Upon application, cropland, farmland, farm woodland, open space land, orchard land, and pastureland may be valued on current use value for agricultural or open space purposes. In addition, a tree growth tax, amended February 9, 1978, provides for productivity based assessment, at specified value levels, for forest land.
Maryland	Deferred taxation	Lands actively devoted to farm or agricultural use are assessed on the basis of such use. Conversion to other use subjects land to a development tax equal to 10 percent of the difference between the agricultural and nonagricultural use assessments.
	Contracts and agreements	Easements to a government, or to the Nature Conservancy, which place limitations on use are reflected in valuations.

State	Provisions affecting assessed value applicable to explicitly specified uses	Remarks
Massachusetts	Deferred taxation Contracts and agreements	Local option permits assessment of agricultural or horticultural dands based upon such use. Land must be at least 5 acres and have been in benefited use category for 2 immediately preceding years. Conveyance tax levied if land sold for other than specified use within 10 years; if land is disqualified from benefited use assessment, roll-back taxes are levied. Under specified conditions, city or town has limited right of first refusal when such property is offered for sale. Conservation restrictions.
Michigan	Contracts and agreements	State-financed, also related to household income (circuit breaker type) effective 1974. Farm- land or open space development rights agreements with minimum 10-year term.
Minnesota	Deferred taxation	Upon application, qualifying agricultural real estate of more than 10 acres and qualifying real estate devoted to golf or skiing recreational use of more than 5 acres may be assessed on a use basis. Deferred taxes are payable for prior 3 years of use assessment without interest.
Missouri	Use value assessment only	Available to agricultural or horticultural land in such use for 5 preceding years, with average annual gross sales of $$2,500$.
Montana	Deferred taxation	Must meet specified conditions regarding use and size or income. Roll-back tax provision may include deferred taxes up to 4 preceding years of use assessment.
Nebraska	Deferred taxation	Land within an agricultural use zone which is used exclusively for agricultural purposes may be assessed on the basis of such use. If eligibility ends, deferred tax on any difference in values for 5 years plus interest at 6 percent.
Nevada	Deferred taxation	Applies to agricultural or open space land. Deferred tax provision may extend up to 84 months prior to change in use; interest added at 6 percent per year.
New Hampshire	Deferred taxation	Qualifying farm land, forest land, wetland, recreation land, flood plain land, or wild land may be assessed based on current use values established by the current use advisory board. A land use change tax is levied at the rate of 10 percent of the full and true value of the land changed to other than open space use.
	Contracts and agreements	Current use assessment may also be obtained for qualifying land through the owner's granting of discretionary easements to a city or town for a minimum 10-year term. Release only for cases of extreme personal hardship with penalties specified.
New Jersey	Deferred taxation	Agricultural or horticultural land of 5 or more acres and in such use for 2 preceding years may be assessed based on such use; application required. Roll-back provision may include up to 2 years of deferred taxes.
New Mexico	Use value assessment only	Basis is productive capacity.
New York	Deferred taxation Contracts and agreements	Land of 10 or more acres in size in an agricultural district and generating \$10,000 or more in agricultural products may be entitled to an agricultural assessment. Newly constructed structures on agricultural or horticultural lands subject to exemption for up to 10 years. Eligible forest land must be committed to forest crop production for 10-year period.
North Carolina	Deferred taxation	Applies to agricultural or horticultural parcels of 10 acres or more; gross income from products grown therein must average \$1,000 or more annually for 3 preceding years. Qualifying forest land must be of at least 20 acres in size. Deferred taxes payable upon change in use may extend up to 3 preceding years plus interest.
North Dakota	Use value assessment only	Land classified as agricultural prior to annexation retained in that classification until use changes. Value must be uniform with that of adjoining agricultural land not annexed.
Ohio	Deferred taxation	Requirements include specified minimum size, agricultural use 3 preceding years, and applica- tion. Deferred taxation may extend up to 4 preceding years of use assessment.
Oklahoma	Use value assessment only.	
Oregon	Deferred taxation	Agricultural lands, when devoted exclusively to farm use, shall be valued on the basis of such farm use. Deferred tax provision extends up to 10 preceding years and includes 6 percent interest. Deferred taxation does not apply where use changes from unzoned land used for farm use to a farm use zone.
Pennsylvania		Upon application, qualifying agricultural land, agricultural reserve, and/or forest reserve may be given preferential use assessments. Requirements include 10-acre minimum size and for agricultural land, an anticipated annual gross income of \$2,000 and 3 preceding years of benefited use. Roll-back taxes may extend for up to 7 previous tax years and 6 percent interest.
	Contracts and agreements	Counties may convenant with owners of farm or forest land for preservation of land in farm, forest, water supply, or open space use. Such agreements may be negotiated to conform with more recent provisions of preferential use assessment described above.
Rhode Island	Deferred taxation	Farm, forest, or open space land. Roll-back tax provision applicable for current year and 2 preceding years of use value assessment.
South Carolina	Deferred taxation	Qualifying agricultural real property used for agricultural purposes is assessed at specified percentages of fair market value for such agricultural purposes. Timber land may qualify for such agricultural use assessment. Roll-back provision may include deferred taxes for current year and immediately preceding 5 years.
South Dakota	Use value assessment only	Land devoted to agricultural use shall be classified and taxed as agricultural land without regard to the zoning classification which it may be given.
Tennessee	Deferred taxation	Qualifying lands include agricultural of at least 15 acres, forest of at least 15 acres, and open space of at least 3 acres. Roll-back taxes extend for up to 3 years for agricultural and forest lands and up to 5 years for open space lands. Special provision is made for assessment of lands with open space easements.

State	Provisions affecting assessed value applicable to explicitly specified uses	Remarks
Texas	Deferred taxation	Upon application, land owned by natural persons and used for agricultural purposes for the 3 years immediately preceding may be assessed based upon such use. Lands restricted to recreational, park, or open space use may be assessed based upon such restricted use; land must be of 5 acres in size and restriction must be for a minimum of 10 years. Roll-back provision for agricultural lands extends for up to 3 preceding years; for recreational lands up to 5 preceding years plus current year.
Utah	Deferred taxation	Land actively devoted to agricultural use may be assessed based upon such use if of at least 5 contiguous acres, generating gross income of at least \$1,000 per year, and having been devoted to such use for the 2 immediately preceding years; application required. Waivers of acreage and income limitations possible. Roll-back taxes may extend up to 5 years of benefited use.
Vermont	Deferred taxation	Agricultural land and managed forest land meeting specified criteria are eligible for use value appraisal. Upon development, land use change tax is levied in the amount of 10 percent of the full fair market value of the changed land determined without regard to the use value appraisal. Land may be withdrawn from use value assessment and payment of land use change tax deferred until development occurs.
	Contracts and agreements	A municipal corporation may enter into contracts with owners of agricultural, forest land, in- dustrial or commercial real and personal property for the purpose of fixing and maintaining the valuation of such property on the grand list; contracts may also be made for fixed rates, fixed annual amounts, or fixed percentages of the annual tax.
Virginia	Deferred taxation	Any county, city, or town which has adopted a land use plan may by ordinance provide for the use value assessment of real estate used for agricultural, horticultural, forest, or open space purposes. Roll-back tax provision includes current year and up to 5 immediately preceding years.
Washington	Deferred taxation Contracts and agreements	Open space land, farm and agricultural land, and timber land (of at least 5 acres and excluding timber value) may qualify for current use assessment. Land classified on a current use basis must continue to be so classified for a period of 10 years. If the owner, after 8 years, requests withdrawal from current use assessment, roll-back taxes for 7 years plus interest at the statutory rate are payable at the end of 2 additional years. If a change in use occurs before the end of the 10-year period, the aforementioned roll-back taxes and interest are due plus an additional 20 percent of the roll-back amount.
West Virginia	Use value assessment only	The true and actual value of all farms used, occupied, and cultivated by their owners or bona fide tenants shall be arrived at according to the value of the property for the purpose for which it is actually used.
Wisconsin	See remarks	Constitutional amendment, approved April 2, 1974: Taxation of agricultural and undeveloped land need not be uniform with that of each other or with that of other realty. Effective May 19, 1978, income tax credits and refunds available to eligible owners of qualifying farmland 35 or more acres in size, applicable to specifically defined "excessive property taxes," maximum such excessive amount \$6,000.
Wyoming	Use value assessment only	Minimum of 2 previous years in benefited use.

Terms (based on review of applicable legal provisions):

Deferred taxation--Change from benefited (explicitly specified) use activates tax on value differences, for specified time periods, plus any interest specified.

Contracts and agreements--Agreements providing for limitations on use over specified time periods, as part of explicitly specified use value assessment determination.

APPENDIX D: SELECTED REFERENCES

Part 1. Official Recurring Reports (From State Government Agencies Unless a Local Government Source is Specified)

Note: Reports are not limited to ratio study coverage. Latest report in Bureau files is listed. Frequency annual unless otherwise indicated.

ALABAMA

Department of Revenue, Montgomery 36130. Assessment Sales Ratio Study 1968-69, May 1970.

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MINNESOTA

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MISSISSIPPI

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State Tax Commission, Jefferson City 65102. <u>Thirty-Third Annual Report of the Proceedings and Decisions of the Missouri State Tax Commission for the Year Ending December 31, 1978, June 1979.</u>

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Department of Revenue and Taxation, Ad Valorem Tax Division, Cheyenne 82002. 1979 Annual Report, November 1979.

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Federation of Tax Administrators, 444 North Capitol Street, N.W., Washington, D.C. 20001

International Association of Assessing Officers, 1313 E 60 Street, Chicago, Illinois 60637

National Tax Association-Tax Institute of America, 21 E State Street, Columbus, Ohio 43215

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